

AGENDA FOR THE REGULAR MEETING OF COUNCIL HELD IN THE COUNCIL CHAMBER AND ELECTRONICALLY (HYBRID) FROM CITY HALL, 141 WEST 14TH STREET, NORTH VANCOUVER, BC, ON MONDAY, JANUARY 16, 2023 AT 6:00 PM

"Live" Broadcast via City Website www.cnv.org/LiveStreaming Complete Agenda Package available at www.cnv.org/CouncilMeetings

The City of North Vancouver acknowledges that this Council meeting is held on the traditional territories of the Squamish and Tsleil-Waututh Nations.

CALL TO ORDER

APPROVAL OF AGENDA

1. Regular Council Meeting Agenda, January 16, 2023

ADOPTION OF MINUTES

- 2. Regular Council Meeting Minutes, December 12, 2022
- 3. Special Regular Council Meeting Minutes, December 15, 2022

PROCLAMATION

Alzheimer's Awareness Month – January 2023

PUBLIC INPUT PERIOD

DELEGATION

Dennis Hilton and Bradley Hodson, Members, Residents' Alternative Design Plan for St. Andrews Avenue – St. Andrews Safety Improvements Project

CORRESPONDENCE

4. Dennis Hilton, Member, Residents' Alternative Design Plan for St. Andrews Avenue – St. Andrews Safety Improvements Project

PRESENTATION

Winter 2023 Mobility Strategy Implementation Update – Manager, Transportation Planning, and Manager, Public Realm Infrastructure

Information Report, January 4, 2023 – "Winter 2023 Mobility Strategy Implementation Update"

Document Number: 2318113 V1

REPORT

5. Zoning Bylaw Amendment for 229 East 22nd Street (Bharati Shrestha, Maple Building Design)

PUBLIC CLARIFICATION PERIOD

COUNCIL INQUIRIES / REPORTS

NEW ITEMS OF BUSINESS

NOTICES OF MOTION

RECESS TO CLOSED SESSION

REPORT OF THE COMMITTEE OF THE WHOLE (CLOSED SESSION)

<u>ADJOURN</u>

CALL TO ORDER

APPROVAL OF AGENDA

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PROCLAMATION

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PUBLIC INPUT PERIOD

The Public Input Period is addressed in sections 12.20 to 12.28 of "Council Procedure Bylaw, 2015, No. 8500." The time allotted for each speaker addressing Council during the Public Input Period is 2 minutes, with the number of speakers set at 5 persons. Speakers' comments will be audio recorded, as well as live-streamed on the City's website, and will form part of the public record.

Speakers during the Public Input Period are permitted to join the meeting electronically via Webex or in person in the Council Chamber.

There are 2 ways to sign up to speak during the Public Input Period:

- 1) Speakers participating electronically must pre-register by 12:00 noon on the day of the Council meeting by completing the online form at cnv.org/PublicInputPeriod, or by phoning 604-990-4230 to provide contact information. Pre-registrants will receive instructions via email or phone on the afternoon of the Council meeting, including a request to connect to the meeting 15-30 minutes before the meeting start time.
- 2) Speakers participating in person must sign the speaker list located outside the Council Chamber between 5:30 and 5:55 pm on the day of the Council meeting. No late speakers will be added to the list.

If a speaker has written material to accompany their comments, the material must be sent to the Corporate Officer at clerks@cnv.org no later than 12:00 noon on the day of the Council meeting.

The Public Input Period offers an opportunity to express comments only; Council is there to listen and questions will not be responded to. Speakers must comply with the General Rules of Conduct set out in section 5.1 of "Council Procedure Bylaw, 2015, No. 8500" and may not speak with respect to items listed in section 12.25(2).

Speakers are not to address matters from a concluded Public Hearing or Public Meeting. When a Public Hearing / Meeting is scheduled on the same evening's agenda, speakers are asked to only provide input when that item comes forward for discussion on the agenda in order for the comments to be considered and form part of the official record.

Please address the Mayor as "Your Worship" or "Mayor, followed by his/her surname". Councillors should be addressed as "Councillor, followed by their surname".

DELEGATION

Dennis Hilton and Bradley Hodson, Members, Residents' Alternative Design Plan for St. Andrews Avenue

Re: St. Andrews Safety Improvements Project

Item 4 refers.

CORRESPONDENCE

4. Dennis Hilton, Member, Residents' Alternative Design Plan for St. Andrews Avenue, November 16, 2022 – File: 16-8480-20-0034/1

Re: St. Andrews Safety Improvements Project

RECOMMENDATION:

THAT the correspondence from Dennis Hilton, Member, Residents' Alternative Design Plan for St. Andrews Avenue, dated November 16, 2022, regarding the "St. Andrews Safety Improvements Project", be received with thanks.

PRESENTATION

Winter 2023 Mobility Strategy Implementation Update – Manager, Transportation Planning, and Manager, Public Realm Infrastructure

Information Report, January 4, 2023 – "Winter 2023 Mobility Strategy Implementation Update"

REPORT

5. Zoning Bylaw Amendment for 229 East 22nd Street (Bharati Shrestha, Maple Building Design) – File: 08-3400-20-0080/1

Report: Planner 1, January 4, 2023

RECOMMENDATION:

PURSUANT to the report of the Planner 1, dated January 4, 2023, entitled "Zoning Bylaw Amendment for 229 East 22nd Street (Bharati Shrestha, Maple Building Design)":

THAT the application submitted by Bharati Shrestha / Maple Building Design, to rezone the property located at 229 East 22nd Street from a RS-1 Zone to a RT-1 Zone, be considered and no Public Hearing be held, in accordance with the *Local Government Act*;

AND THAT notification be circulated in accordance with the *Local Government Act*.

PUBLIC CLARIFICATION PERIOD

The Public Clarification Period is limited to 10 minutes in total and is an opportunity for the public to ask a question regarding process or clarification on an item on the Regular Council Agenda. The Public Clarification Period concludes after 10 minutes and the Regular Council Meeting reconvenes.

COUNCIL INQUIRIES / REPORTS

NEW ITEMS OF BUSINESS

NOTICES OF MOTION

RECESS TO CLOSED SESSION

THAT Council recess to the Committee of the Whole, Closed Session, pursuant to the *Community Charter*, Sections 90(1)(e) [land matter], 90(1)(i) [legal advice] and 90(1)(k) [proposed service].

REPORT OF THE COMMITTEE OF THE WHOLE (CLOSED SESSION)

ADJOURN





MINUTES OF THE REGULAR MEETING OF COUNCIL HELD IN THE COUNCIL CHAMBER AND ELECTRONICALLY (HYBRID) FROM CITY HALL, 141 WEST 14TH STREET, NORTH VANCOUVER, BC, ON MONDAY, DECEMBER 12, 2022

PRESENT

COUNCIL MEMBERS

Mayor L. Buchanan Councillor H. Back Councillor D. Bell Councillor A. Girard Councillor J. McIlroy Councillor S. Shahriari Councillor T. Valente

STAFF MEMBERS

- B. Pearce, Deputy CAO / Director, Strategic and Corporate Services
- K. Graham, Corporate Officer
- C. Baird, Deputy Corporate Officer
- L. Sawrenko, Chief Financial Officer
- D. Van Heerden, Manager, Financial Planning
- S. Namata, Budget Analyst
- H. Granger, City Solicitor
- J. Draper, Acting Director, Planning and Development
- R. Basi, Manager, Development Planning
- H. Dang, Planner
- K. Magnusson, Director, Engineering, Parks and Environment
- B. Willock, Senior Manager, Engineering Planning and Design
- M. Holm, Manager, Engineering Design
- L. Gillies, Section Manager, Utilities
- L. Orr, Acting Director, Community and Partner Engagement
- G. Schalk, Public Safety Director and Fire Chief
- T. Huckell, Committee Clerk

The meeting was called to order at 6:00 pm.

APPROVAL OF AGENDA

Moved by Councillor Back, seconded by Councillor Girard

1. Regular Council Meeting Agenda, December 12, 2022

CARRIED UNANIMOUSLY

ADOPTION OF MINUTES

Moved by Councillor McIlroy, seconded by Councillor Girard

2. Regular Council Meeting Minutes, December 5, 2022

CARRIED UNANIMOUSLY

PUBLIC INPUT PERIOD

• Ben Colangelo, 351 East 16th Street, North Vancouver, spoke regarding the Duplex Special Study – Southern Portion.

Document Number: 2309348

CONSENT AGENDA

Moved by Councillor Back, seconded by Councillor Girard

THAT the recommendation listed within the "Consent Agenda" be approved.

CARRIED UNANIMOUSLY

START OF CONSENT AGENDA

REPORT

*3. Multicultural Community Festival Task Force Membership – File: 10-4870-01-0001/2022

Report: Acting Director, Community and Partner Engagement, December 6, 2022

Moved by Councillor Back, seconded by Councillor Girard

PURSUANT to the report of the Acting Director, Community and Partner Engagement, dated December 6, 2022, entitled "Multicultural Community Festival Task Force Membership":

THAT the Terms of Reference for the Multicultural Community Festival Task Force be amended to include a representative appointed by both the Squamish Nation and Tsleil-Waututh Nation;

AND THAT the Mayor, on behalf of Council, write to the Squamish Nation and Tsleil-Waututh Nation, inviting them to appoint a representative to sit on the Multicultural Community Festival Task Force.

(CARRIED UNANIMOUSLY)

END OF CONSENT AGENDA

REPORT

4. Temporary Use Permit – 1311 Lonsdale Avenue – Temporary Sales Office – File: 08-3400-20-0103/1

Report: Planner 1, November 30, 2022

Moved by Councillor Girard, seconded by Councillor McIlroy

PURSUANT to the report of the Planner 1, dated November 30, 2022, entitled "Temporary Use Permit – 1311 Lonsdale Avenue – Temporary Sales Office":

THAT Temporary Use Permit No. PLN2022-00031 (Three Shores), to permit a sales office at 1311 Lonsdale Avenue for a 3-year term, be considered and referred to a Public Meeting;

AND THAT notification be circulated in accordance with the Local Government Act.

CARRIED UNANIMOUSLY

PRESENTATION

2023 Utility Budgets, Rates and Bylaw Updates – Chief Financial Officer and Director, Engineering, Parks and Environment

The Chief Financial Officer and Director, Engineering, Parks and Environment provided a PowerPoint presentation regarding the "2023 Utility Budgets, Rates and Bylaw Updates" and responded to questions of Council.

Councillor Girard left the meeting at 7:37 pm and returned at 7:38 pm

REPORT

5. 2023 Utility Rates – File: 05-1820-04-0001/2023

Report: Chief Financial Officer and Director, Engineering, Parks and Environment, November 23, 2022

Moved by Councillor Girard, seconded by Councillor Back

PURSUANT to the report of the Chief Financial Officer and Director, Engineering, Parks and Environment, dated November 23, 2022, entitled "2023 Utility Rates":

THAT the 2023 Utilities Budgets and the 2023-2027 Utilities Capital Plan, dated November 23, 2022, be endorsed;

AND THAT the following bylaws be considered:

- "Water Utility Bylaw, 1994, No. 6417, Amendment Bylaw, 2022, No. 8953";
- "Sewerage and Drainage Utility Bylaw, 1995, No. 6746, Amendment Bylaw, 2022, No. 8954"; and
- "Solid Waste Management Service Bylaw, 1997, No. 6920, Amendment Bylaw, 2022, No. 8955".

CARRIED UNANIMOUSLY

BYLAWS - FIRST, SECOND AND THIRD READINGS

6. "Water Utility Bylaw, 1994, No. 6417, Amendment Bylaw, 2022, No. 8953"

Moved by Councillor Girard, seconded by Councillor Back

THAT "Water Utility Bylaw, 1994, No. 6417, Amendment Bylaw, 2022, No. 8953" be given first and second readings.

CARRIED UNANIMOUSLY

Moved by Councillor Girard, seconded by Councillor Back

THAT "Water Utility Bylaw, 1994, No. 6417, Amendment Bylaw, 2022, No. 8953" be given third reading.

CARRIED UNANIMOUSLY

BYLAWS - FIRST, SECOND AND THIRD READINGS - Continued

7. "Sewerage and Drainage Utility Bylaw, 1995, No. 6746, Amendment Bylaw, 2022, No. 8954"

Moved by Councillor Girard, seconded by Councillor Back

THAT "Sewerage and Drainage Utility Bylaw, 1995, No. 6746, Amendment Bylaw, 2022, No. 8954" be given first and second readings.

CARRIED UNANIMOUSLY

Moved by Councillor Girard, seconded by Councillor Back

THAT "Sewerage and Drainage Utility Bylaw, 1995, No. 6746, Amendment Bylaw, 2022, No. 8954" be given third reading.

CARRIED UNANIMOUSLY

8. "Solid Waste Management Service Bylaw, 1997, No. 6920, Amendment Bylaw, 2022, No. 8955"

Moved by Councillor Girard, seconded by Councillor Back

THAT "Solid Waste Management Service Bylaw, 1997, No. 6920, Amendment Bylaw, 2022, No. 8955" be given first and second readings.

CARRIED UNANIMOUSLY

Moved by Councillor Girard, seconded by Councillor Back

THAT "Solid Waste Management Service Bylaw, 1997, No. 6920, Amendment Bylaw, 2022, No. 8955" be given third reading.

CARRIED UNANIMOUSLY

REPORT

9. 2022 Extension of Funding Requests – File: 05-1705-30-0019/2022

Report: Chief Financial Officer, November 30, 2022

Moved by Councillor Bell, seconded by Councillor McIlroy

PURSUANT to the report of the Chief Financial Officer, dated November 30, 2022, entitled "2022 Extension of Funding Requests":

THAT Funding Appropriation Nos. 1904 and 2052 for \$46,347.62 – Electric Vehicle Strategy Implementation, be extended until December 31, 2024;

THAT Funding Appropriation No. 1925 for \$55,957.00 – NS Balanced Housing Innovation Lab, be extended until December 31, 2024;

Continued...

REPORT – Continued

9. 2022 Extension of Funding Requests – File: 05-1705-30-0019/2022 – Continued

THAT Funding Appropriation No. 1901 for \$83,746.34 – PeopleSoft HCM Reporting, be extended until December 31, 2023;

THAT Funding Appropriation Nos. 1931 and 8742 for \$1,090,137.39 – Casano Loutet Overpass, be extended until December 31, 2024;

THAT Funding Appropriation No. 1925 for \$31,349.05 – Affordable Housing Initiatives, be extended until December 31, 2023;

THAT Funding Appropriation No. 1901 for \$15,000 – 2019 Fire Hall Maintenance and Repair, be extended until December 31, 2023 and reallocated into project Data and Analytics Platform;

THAT Funding Appropriation No. 1901 for \$15,000 – 2019 Operation Centre Maintenance and Repair, be extended until December 31, 2023 and reallocated into project Data and Analytics Platform;

AND THAT should any of the extended amounts remain unexpended as at their new expiry date, the unexpended balances shall be returned to the credit of the respective fund.

CARRIED UNANIMOUSLY

PUBLIC CLARIFICATION PERIOD

Nil.

COUNCIL INQUIRIES / REPORTS

Nil.

NEW ITEMS OF BUSINESS

Nil.

NOTICES OF MOTION

Nil.

ADJOURN

Moved by Councillor Back, seconded by Councillor Shahriari

THAT the meeting adjourn.

CARRIED UNANIMOUSLY

The meeting adjourned at 8:08 pm.

"Certified Correct by the Corporate Officer"

CORPORATE OFFICER





MINUTES OF THE SPECIAL REGULAR MEETING OF COUNCIL HELD ELECTRONICALLY FROM CITY HALL, 141 WEST 14TH STREET, NORTH VANCOUVER, BC, ON THURSDAY, DECEMBER 15, 2022

PRESENT

COUNCIL MEMBERS

STAFF MEMBERS

Mayor L. Buchanan Councillor H. Back Councillor A. Girard Councillor S. Shahriari B. Pearce, Deputy CAO / Director, Strategic and Corporate Services

K. Graham, Corporate Officer

ABSENT

Councillor D. Bell Councillor J. McIlroy Councillor T. Valente

The meeting was called to order at 9:30 am.

APPROVAL OF AGENDA

Moved by Councillor Girard, seconded by Councillor Back

1. Special Regular Council Meeting Agenda, December 15, 2022

CARRIED UNANIMOUSLY

CONSENT AGENDA

Moved by Councillor Back, seconded by Councillor Girard

THAT the recommendations listed within the "Consent Agenda" be approved.

CARRIED UNANIMOUSLY

START OF CONSENT AGENDA

BYLAWS - ADOPTION

*2. "Water Utility Bylaw, 1994, No. 6417, Amendment Bylaw, 2022, No. 8953"

Moved by Councillor Back, seconded by Councillor Girard

THAT "Water Utility Bylaw, 1994, No. 6417, Amendment Bylaw, 2022, No. 8953" be adopted, signed by the Mayor and Corporate Officer and affixed with the corporate seal.

(CARRIED UNANIMOUSLY)

Document Number: 2304941 V1

CONSENT AGENDA – Continued

BYLAWS – ADOPTION – Continued

*3. "Sewerage and Drainage Utility Bylaw, 1995, No. 6746, Amendment Bylaw, 2022, No. 8954"

Moved by Councillor Back, seconded by Councillor Girard

THAT "Sewerage and Drainage Utility Bylaw, 1995, No. 6746, Amendment Bylaw, 2022, No. 8954" be adopted, signed by the Mayor and Corporate Officer and affixed with the corporate seal.

(CARRIED UNANIMOUSLY)

*4. "Solid Waste Management Service Bylaw, 1997, No. 6920, Amendment Bylaw, 2022, No. 8955"

Moved by Councillor Back, seconded by Councillor Girard

THAT "Solid Waste Management Service Bylaw, 1997, No. 6920, Amendment Bylaw, 2022, No. 8955" be adopted, signed by the Mayor and Corporate Officer and affixed with the corporate seal.

(CARRIED UNANIMOUSLY)

END OF CONSENT AGENDA

ADJOURN

Moved by Councillor Girard, seconded by Councillor Shahriari

THAT the meeting adjourn.

CARRIED UNANIMOUSLY

The meeting adjourned at 9:31 am.

"Certified Correct by the Corporate Officer"

CORPORATE OFFICER



Proclamation

ALZHEIMER'S AWARENESS MONTH

Alzheimer's disease and other forms of dementia are degenerative brain disorders affecting thousands of people across British Columbia and early detection can provide individuals and their families the

chance to adjust to the diagnosis and plan for the future;

Mhereas all British Columbians can become better informed to bring about

more support for the social, emotional and financial impacts

experienced by persons with dementia, their families, caregivers and

communities;

Whereas

The Alzheimer Society of BC offers support, information and education

to families, health care professionals and the public through their dementia-friendly community initiatives, and support for research is

designed to reduce stigma and build more inclusive communities; and

for this year's theme the Alzheimer's Society of Canada has announced a nation-wide campaign reminding people that the Alzheimer Society

is the First Link® to Support, Community, Knowledge and Expertise;

Now Therefore I, Linda Buchanan, Mayor of the City of North Vancouver, do hereby proclaim January 2023 as Alzheimer's Awareness Month in the City

of North Vancouver, the traditional territories of the Squamish and

Tsleil-Waututh Nations.

So proclaimed on Monday, January 16, 2023

DIES C. Gereigie

Mayor Linda Buchanan



The St. Andrews Safety Improvements Project

It is understandable that City residents want to be included and involved in changes they will be expected to live with.

Delegation to CNV Mayor and Council January, 16, 2023

The Perception of Public Safety

We all see things differently...

It is safe to say that we all want the same thing, improved public safety on a local street.

Safety and the City's St. Andrews Safety Improvements Project Keith to 13th (K-13th)

Based on the many *petition signatures it is safe to say that city residents have a hands on, real world experience of the City's design, resulting in differing points of view on safety. They are speaking up, they are asking for a different design.

*675 City residents signed the first petition asking for a reversal.

*857 City residents signed the second petition asking for a different design.

Question: Given the unique characteristics of these 6 blocks, can the City's design change the residents' perception of public safety?

2



Δ

The City has made *significant improvements to safety along St. Andrew's from K-13th including:

- ✓ Lower the speed limit to 30k/hr
- ✓ corner bulges at Keith for the Green Necklace
- elimination of through traffic and west bound left turns onto St. Andrews at 13th Street.
- Addition of the pedestrian & rider-controlled traffic lights at Keith and at 13th
- ✓ 2 raised crosswalks
- ✓ new sidewalks on the east side of the street
- √ benches

These are all appreciated.

*These changes align with the CNV Spring 2022 Mobility Strategy requirements (see pages 68-69 and slide 18)

5

Historically, has St. Andrews, K-13th been a safe street for all users?

Here's what ICBC data tells us about safety on St. Andrews, Keith to 13th

ICBC reported accidents on St. Andrews from K-13th

- ✓ 2017 2021 All crashes:
 - 1@ 8th, 1@ 9th, 1@ 11th; 2@ 12th; 18@13th and St. Andrews
- √ 2016 2020 All Cyclist Accidents: updated Nov. 23, 2022
 - *1@ 2nd; 1@ 13th and \$t. Andrews
 - *added for transparency, but not in the project area, K-13th
- ✓ 2016 2020 All Pedestrian Accidents: updated Nov. 23, 2022
 3@ 13th and St. Andrews

With parking on the curb and riders, drivers and pedestrians sharing the road, ICBC data confirms what many residents have known for years, that St.

Andrews (K-13th) has been a safe street for all users.

6

Does the City's plan solve the problem of speeding?

Residents were concerned about speeding on St. Andrews from K-13th

Objectives: lower average speeds and reduce traffic volume

Mechanism: Narrow the road by moving street parking outside an extra-wide mobility lane added at the curb to match Ridgeway's driving width.

Has it worked?

In a word, no!

Lower vehicle speeds on St. Andrews happen when two things occur simultaneously:

- 1. There must be parked cars on both sides of the street and
- 2. There must be oncoming traffic

If not both, then drivers proceed up and down St. Andrews at whatever speed suits them.



St. Andrews is still too comfortable and too easy to drive faster than the 30k/hr posted speed limit and for those drivers using St. Andrews to bypass traffic congestion.

No new road surface impediments were added to slow traffic when the street was narrowed.

Traffic Volume – where is it from, where does it go?

*Reported traffic volumes

Location #1 – between 11th-12th - 832 vehicle per day (VPD)

Location #2 - in 800 block, Sam Walker Park - 1119 VPD,

Location #3 – in **700 block** – **1378 VPD**, (location #3 has **259** vehicles more than location 2)

* ¹ Staff stated that the "…higher traffic volume of vehicles <u>appears</u> to be generated by commercial establishments at 8th Street and St. Andrews Avenue with drivers entering and exiting the area from Keith Road."

*Staff reported that "data" did not "support their hypothesis that cut-through traffic was attempting to bypass the St. Georges Avenue and Keith Road using 8th Street and St. Andrews Avenue." We have asked to see that data.

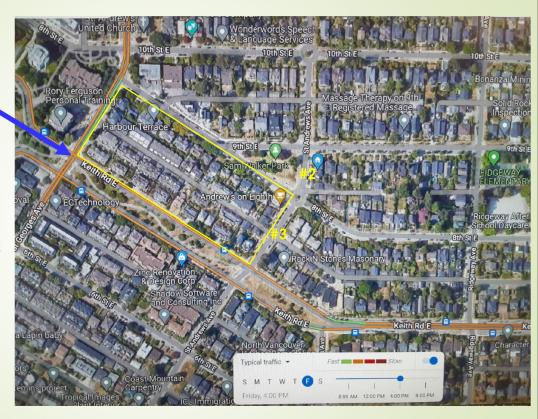
¹Were any other sources of traffic volume considered prior to writing this statement? Where is the added volume in locations #2 & #3 coming from and where is it going?

*(Nov. 23rd Post Implementation Update, page 6, 1st paragraph)

Keith & St. Georges is a traffic bottleneck that encourages drivers to find a way around it.

What role does it play on the higher traffic volume on St. Andrews, locations #2 & #3?

The south side of the 200 block of east 8th and the north side of Keith have 34 duplexes or multifamily buildings.



9



Location #2, Sam Walker Park 2-measurement positions

Additional sources of 259 VPD at Location #3

*Neighbourhood residents accessing their homes

explains some of the additional 259 VPD in location #3.

- ✓ The Keith road residents access street parking or their
 parkades only by traveling west on Keith or via the lane.
- ✓ To avoid traffic congestion SB on St. Georges at Keith residents turn left on 8th, right on the 700-block of St. Andrews to access their parkades either off the lane or off Keith road.
- Some residents in the 300 block of east 8th & Keith Road bypass congestion by turning left on east 8th off St. Georges, right on St. Andrews, and then left into the lane to access their parking
- *Eastbound and westbound traffic volumes on 8th west of St. Andrews was provided on January 4th. The data supports this statement.
- Where does the added volume at location #2 come from and where does it go? Without further data analysis we don't know.
 - Location #3, reported measurement position

11

An inaccurate and confusing comparison

The **November 23rd Post Implementation Report** on page 3, 1st paragraph stated: "This approach (on St. Andrews) applies a design best practice that is familiar to City Residents and visitors with examples on 1st Street, East 13th Street and Chesterfield Avenue."

This is an inaccurate and confusing comparison:

Comparing 1st Street, Chesterfield Ave, and East 13th Street to St. Andrews K-13th, a designated local Street, implies that St. Andrews should have a protected mobility lane as well.

- 1. 1st is a **Neighbourhood Connector** street.
- 2. Chesterfield and east 13th are designated as City Connector streets.
- 3. All three of these streets have higher posted speeds, and higher actual average speeds and higher traffic volumes than St. Andrews, Keith to 13th

Therefore:

Safety improvements must be targeted to our **unique Local Street**, and to local residents and neighbours, not to city-wide transportation needs or plans.

Gaining local resident support must be an essential consideration on determining the success of any final design and any additional safety improvements.

12

Is Street Permeability more important than Safety?

"Permeability is generally considered a positive attribute of an urban design, as it permits ease of movement and avoids severing neighbourhoods." (Source – Wikipedia)

"Access restrictions consistent with best practices for an all ages and abilities neighbourhood mobility route were not considered when developing the design for St. Andrew's Avenue.

While this approach could achieve the desired goal of slowing driver speed and discouraging cut-through traffic, these types of changes can have cascading effects when not approached at a neighbourhood level." (page 3 Post Impementation Update, Nov, 23, 2022)

Is <u>ease of movement</u>, "permeability," more important than increasing safety?

St. Andrews is still too comfortable and too easy to drive faster than the 30k/hr posted speed. It's easy for drivers to continue to use St. Andrews to avoid traffic congestion.

Residents are not asking for access restrictions to or from St. Andrews or other streets.

- They do not want the <u>neighbourhood to be severed.</u>
- They do want more traffic calming.
- They do want the City to reduce <u>ease of movement</u>.

13 Emergency Vehicles

"Speed humps are a common traffic calming tool to help slow drivers. Staff apply speed humps selectively as they slow all vehicles effectively including emergency responders. A focused approach to their application minimizes the impact to emergency response times." (page 3, Post Implementation Update, Nov. 23, 2022)

Fact: St. Andrews has three, difficult to maneuver at speed, roundabouts in the 6 blocks between Keith and 13th.

Fact: Emergency vehicles have to navigate speed bumps, roundabouts and stop signs all over the City, including on some main roads such as 15th, 17th, 19th streets

Fact: Every year the City adds new speed bumps and bump outs, and just recently, added speed humps to West Grand Boulevard.

Both the CNV Spring 2022 Mobility Strategy and the 2019 BC Active Transportation

Design Guide specifically require horizontal and vertical deflection measures; speed bumps and bump outs to calm traffic, reduce speeds and reduce short-cut drivers.

'Give People time, they'll get used to it!'

Imagine that from the very beginning the City had the very best public engagement process and best communication strategy, would it have changed where the neighbourhood is right now regarding the City's plan for St. Andrews?

City residents are being asked to accept what they experience as unacceptable.

- ☐ The City's design triggered many residents, neighbours and friends of St. Andrews, and not in a positive way
- Many residents signed one of two or both petitions after they saw the design painted on the street and experienced it first hand and reviewed the Residents' Alternative Design.
- By signing the petitions, they have strongly voiced their concerns about safety they want change.

The Transportation team's "they'll get used to it" strategy is not an effective approach to gaining the needed public support for their road design.

The potential for the worst case scenario is significant as it may not be a matter of if, but a matter of when.

| 4

15 The City's design is not working here

- 1. The City has tried to implement a safety plan with a new road concept, which appears to be unproven in the city.
- 2. This is not the right stretch of roadway to experiment with such a new design due to the unique local characteristics. (slide 17)
- 3. Regardless of whether the new road design is contained in an Engineering manual or not, it is simply not working here.
- 4. Any effort to further improve local safety is appreciated, however, any improvements including adding delineators, are unlikely to achieve the desired objectives and gain the needed public support.
- 5. People are feeling less safe, not safer, as shown by our two petitions.
- 6. The recent road changes are therefore not realizing the desired objectives and should be replaced with a design that better responds to existing local conditions.

Moving on from the City's design

- As a local matter, we hope that Council is comfortable directing staff to prepare an alternative design that improves safety and the public's perception of improved safety.
- Residents have submitted one possible alternative design and would expect your engineering staff to consider it along with other options.
 - Residents ask the City to take the necessary steps to make St. Andrews an AAA Local Street Bikeway as described in the Spring 2022 Mobility Strategy.
 - ✓ The new AAA Local Street Bikeway would preserve assets such as on street parking needed for the 3 heritage buildings, 2 businesses, and Sam Walker Park and our many visitors.
- 3. As a local matter, engagement with local residents on a new design would be beneficial and welcomed, <u>before presenting any changes</u> to the Mayor and Council.

16

17

The Unique Local Characteristics of Our 6 Blocks

The City is utilizing a new road design that is unproven on <u>local streets</u> in our city.

The issues arising from this new design may be partly the result of the unique local characteristics of St. Andrews, K-13th which includes:

- Existing road widths on different sections of the street; from 33 ft to 40 ft
- ✓ Green Necklace corner bulges at Keith Rd
- ▼ The change in the street grid pattern at 8th Street results in restricted sightlines (for pedestrians, riders and drivers)
- ✓ The existing 3 roundabouts at 8th, 10th and 12th streets
- ✓ Commercial businesses at 8th & St Andrews contribute some additional traffic while enhancing community experience of the neighbourhood.
- ✓ The three designated heritage buildings on St. Andrews that have no available off street parking
- ✓ Sam Walker Park attracts many visitors
- ✓ The close proximity of Ridgeway School and the many children crossing St.

 Andrews daily throughout the school year

A Local Street becomes an AAA Local Street Bikeway

- ✓ Completed no planter boxes yet
- * underway, not yet completed

Specifically:

- Designate St. Andrews as a CNV Local
 Street Bikeway / Neighbourhood Bikeway
- Add sidewalk corner bulges and midblock bump outs
- more traffic calming measures are needed (add speed bumps & stop signs)

Note: Unlikely to add a protected or off-street AAA Mobility Lane

Find a solution to reduce the traffic congestion at Keith and St. Georges

Local Streets (cont'd)			
Street Features	Likely	Possible	Unlikely
Travel Choice and Access			
✓ Wide sidewalks	X		
✓ Street furnishings (e.g., benches, planter boxes)	x		
Bicycle and micro-mobility parking		х	
Accessible parking for people with disabilities		х	
✓ Short-term on-street vehicle parking	Х		
✓ Long-term on-street vehicle parking	Х		
Transit priority measures (e.g., bus-only lanes)			х
Ride-hail and taxi zones			х
Signalized intersections			х
Safety and Comfort			
NOTE: Protected or off-street AAA Mobility Lanes			х
* Neighbourhood bikeways	х		
* Sidewalk corner bulges	х		
* Sidewalk mid-block bump outs	х		
* Traffic calming measures	х		
✓ Lower speed limits	X		

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Residents asked for...

Three examples of resident requests were considered and approved by the City

- 1. Area residents near 19th and Ridgeway requested that the intersection at 19th and Ridgeway be changed to an all-way stop and road humps added along 19th.
- 2. The neighbours of the 200 block of east 8th request was considered and approved when the mid-block crosswalk was being built. The bump outs were downsized significantly to reduce the loss of on street parking.
- 3. The residents of the 300 block of east 9th request to slow traffic was considered and approved with the addition of 2 speed bumps.

Residents, neighbours and friends of St. Andrews are asking the City to...

- 1. Officially make St. Andrews an AAA Local Street Bikeway
- 2. Implement additional traffic calming measures by adding
 - ✓ North & south stop signs at 9th and 11th to make those intersections all-way stops
 - ✓ Speed bumps mid-block on St. Andrews from Keith to 13th
 - ✓ "Share the Road" signage in every block

We propose that Council consider the following resolution:

THAT Engineering staff be directed to prepare an alternative road design(s) to enhance public safety on St. Andrew's Avenue from Keith Rd to 13th Street that aligns with the CNV Spring 2022 Mobility Strategy and, subsequently, to consult with local residents for further input prior to reporting back to City Council with any recommendations.

On behalf of the Residents, Neighbours and Friends of St. Andrews

We thank you for listening to our concerns and our ideas.

We hope that you will take action as proposed in the resolution.

We are happy to answer any questions you might have.

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This is the end of the presentation on the January 16th delegation to Council

Additional technical slides follow to enhance our presentation

What was done and why?

* On July 27th the City's Transportation Team implemented their design for St. Andrews focused on lowering average speeds, and reducing traffic volume and short-cut drivers.

They narrowed the road by adding a bike lane to make it the travelling lane same width as Ridgeway hoping to slow traffic and reduce vehicle volume.

They removed parking, added signs and painted lines.

As staff said repeatedly at the time, it was not about adding a mobility lane but about narrowing the road between the parked cars on both sides of the street. They said it was a pilot project and could be changed, that's why the lines were painted.

- St Andrews is designated as a Local Street, however, traffic speeds were a little above 30k/hr and traffic volume was 1000+ vehicles per day.
- St. Andrews is close to the standards necessary to become a *Local Street Bikeway defined in the City's 2022 Mobility Strategy or a Neighbourhood Bikeway as defined in and BC Active Transportation Design Guide 2019

Did the staff follow the City's new Spring 2022 Mobility Strategy?

* City's Spring 2022 Mobility Strategy - Adopted April 12, 2022, pages 68-69



What results did the City's plan create?

It created significant change and many **safety issues** for:

- Drivers off Keith onto St. Andrews
- Pedestrians restricted sight lines east to west
- Mobility lane users and drivers aren't visible to each other until they meet at the intersections
- Drivers before the 3 roundabouts must make a sharp turn towards the sidewalks at the crosswalks and in front of the mobility lane.
- Drivers' visibility from the 5 east side lanes and from 9th and 11th streets onto St. Andrews is limited by cars parked 16 feet from the curb.

It elicited a host of complaints and two petitions.

Council approved *CNV Spring 2022 Mobility Strategy on April 12, 2022.

The *City's Spring 2022 Mobility Strategy laid out the 6 street type designations.

They are: Main streets, City Connector streets, Neighbourhood Connector streets, Local streets, Shared Streets, and Service streets. (*pages 60-74)

The Fall 2022 Update on Cycling (slide 6) identifies the 3 types of suitable AAA (All Ages & Abilities) mobility facilities (lanes) the City will be implementing on these 6 street types over time. They are: 1. Local Street Bikeway, 2. Protected Bike Lane, 3. Off-Street Pathway

St. Andrews is a CNV designated "Local Street" and would qualify as a "Local Street Bikeway." (*pages 68-69 and CNV street map on slide 27)

Question:

Did City staff incorporate the new CNV 2022 Mobility Strategy, and the BC Active Transportation Design Guide into their design for St. Andrews?

Both were referenced in the **Fall 2022 Update on Cycling** which was presented to Council on November 21, 2022.



Location #2, Sam Walker Park measurement, 2 positions

Traffic Volume in the 700 Block

How much traffic volume is just neighbours coming and going south on St. Georges or from the west, i.e., Lonsdale?

- What is the easiest way for residents to get home to the north side of the 200 block of Keith or 8th?
 - Use any street (8th 12th) from St. Georges/Lonsdale then down
 St. Andrews and right into the 700-block lane or right onto Keith
- What is the easiest way for residents to get home to the north side of the 300 block of Keith or 8th?
 - Use any street (10th 12th) from St. Georges/Lonsdale then down
 St. Andrews and left into the 700-block lane or left onto 8th
 - Or use 8th from St. Georges over to right onto Ridgeway then left onto Lyon or right onto Keith

A significant number of short-cut drivers still use St. Andrews.

Without complete data, accurate analysis is not possible.

Location #3, 700 block measurement, 2 positions

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Residents responded, many were shocked

- Wendy Nielsen started a petition
 - 675 signatures asked the City to reverse their plan
- Justin Hall, who leads this project for the City, was quoted by Brent Richter in the NS New on August 29th saying;
 - "But in the interest of managing expectations for those in the neighbourhood, Hall said there are no plans for the city to throw the project into reverse."
- In response to the City's position put out by Mr. Hall on Aug. 29th the residents came up with an *alternative plan.
- 2. They started a 2nd petition to gauge support for a *different design. The petition stated:

"Residents in Favour of a Different Design for St. Andrews"

I fully support finding ways to reduce traffic volume and average speeds on St. Andrews that increases public safety.

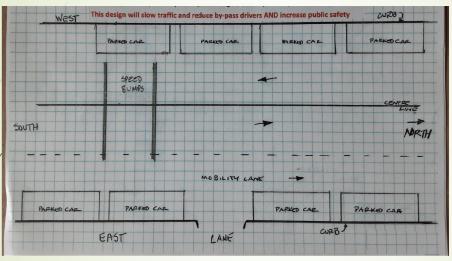
In my opinion the current design <u>decreases public safety</u>.

I have read the alternative plan and reviewed the representative drawing of the street and ask the City of North Vancouver to consider it as a viable alternative.*

847 City residents have signed the second petition so far

* City Residents want to be part of the final solution for St. Andrews

Here is the Residents' Alternative Design



- Parked cars on the curb both sides of the street
- Mobility lane is beside the northbound parked cars
- Add centre line
- Add speed bumps in every block
- Make 9th & 11th streets all-way stops by adding N&S stop signs to the existing E&W stop signs

This design will slow traffic and reduce by-pass drivers AND increase public safety.

At the November 21st Council meeting **The Fall 2022 Update on Cycling** was presented. We started researching that document and thought there might be an even better design.

Is there another way to increase public safety for all users on St. Andrews?

Residents now think there is.

Another alternative is referenced in the City's Fall 2022 Update on Cycling

- It's outlined in detail in the * City's Spring 2022 Mobility Strategy and is called a "Local Street Bikeway"
- Transportation Design Guide (2019), also referenced in the fall update, calls it a "Neighbourhood Bikeway"
- * Here's what makes a CNV designated Local Street into a Local Street Bikeway
 - They're located in residential neighbourhoods
 - 2. They have lower traffic volume, with less than 1000 vehicles per day
 - 3. They have lower-speeds of 30k/hr
 - 4. They have reduced short-cutting of drivers trying to avoid congestion

* City's Spring 2022 Mobility Strategy - Adopted April 12, 2022

It starts with City's Local Street Designation

North - South "Local Streets" are green

- Hendry
- Sutherland
- W. Grand Boulevard
- Moody
- Ridgeway
- St. Andrews
- Mahon
- Forbes



The City is Committed to Providing AAA, All Ages & Abilities Mobility Facilities

* A CNV Local Street offers the following:

- ✓ Lower-speeds & lower traffic volumes
- ✓ They provide access to residences and community destinations such as parks, schools, and gathering spaces
- Are often found in lower-density residential areas
- ✓ They prioritize safety, local access, and longer-term vehicle storage for neighbourhood residents
- ✓ Invite residents to use the streets as common gathering places.

* Local Streets have more

- ✓ Traffic calming and
- ✓ <u>Access management measures to</u> dissuade cut-through traffic.

* Local Streets have lower traffic volumes

- So they can facilitate Local Street Bikeways,
- ✓ Local Street Bikeways allow for safe and comfortable travel
- ✓ And are part of CNV's broader AAA Mobility Lane Network.

* Page 68 & 69, CNV Mobility Strategy Spring 2022

CNV Local Streets Design & Mobility Objectives

- Encourage vehicle speeds of approximately 30 km/h.
- Design streets that allow people to walk or roll safely and comfortably.
- Decrease vehicle speeds, volumes, and short-cutting.
- Make streets more family-friendly through traffic calming and greening.

(Page 68, CNV Mobility Strategy 2022)

The City's goals for the St. Andrews Safety Improvements Project match 2 of the design & mobility objectives

- Lower average speeds to 30k/hr approximately
- Decrease vehicle volume from 1000 per day to 800 and reduce short-cutting (monitored data is pending)

However, the City's current road design

- requires parked cars on both sides of the road <u>and</u> oncoming traffic to occur simultaneously to slow traffic
- 2. has no road surface impediments to make driving even a little less comfortable for drivers (see slide 30)
- 3. did nothing to deal with drivers using St. Andrews to avoid traffic congestion elsewhere (short-cutting)

Please Note:

In just a few months drivers have adjusted to the changes and are back driving the street at speeds that suits them.



The City's design is just too comfortable & too easy for drivers

- The top picture shows 8th to 10th with 1 raised crosswalk
- The lower picture shows 10th to 12th with no surface impediments
- NOTE: In the 6 blocks from Keith to 13th, there are only 2 raised crosswalks and 3 roundabouts to influence driver speeds.

Without vertical & horizontal deflections St. Andrews is no different than it was before being narrowed. It's not uncomfortable enough to slow speeders and stop drivers using St. Andrews to by-pass congestion elsewhere.

City staff rejected using speed bumps even though *both documents require them to be used.

- * CNV Mobility Strategy Spring 2022
- * BC Active Transportation Design Guide 2019

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BC Active Transportation Design Guide

* Local motor vehicle traffic is permitted along Neighbourhood Bikeways

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- * But short-cutting motor vehicle traffic should be discouraged.
- * This helps to create a comfortable environment for people cycling and driving to share the road.

The City has already installed safe crossing signals at Keith and at 13th. This aligns with a required infrastructure element outlined below:

- * In addition, the most critical design treatments for Neighbourhood Bikeways are crossings of major roads.
- * Neighbourhood Bikeways should include signalized and non-signalized crossing treatments at major intersections to facilitate (safe) bicycle crossings.

What does the City plan to do to discourage & reduce short-cutting off Keith and St. Georges, and 8th, 9th, 10th, 11th, 12th and 13th streets?

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Traffic Speeds and Volumes

Traffic Speeds

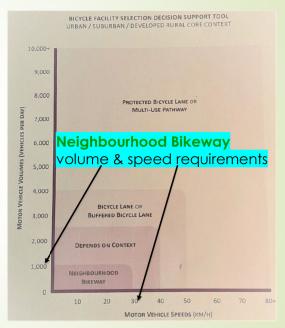
- * The maximum speed limit on a

 Neighbourhood Bikeway should be no more than 30 km/h if it is to be considered an All Ages & Abilities (AAA) cycling facility.
- * Simply changing the speed limit, however, is unlikely to reduce motor vehicle speeds.
- Posted speed limit changes should be implemented in conjunction with vertical and horizontal deflection measures.

Vertical deflection: i.e. speed bump/humps
Horizontal deflection: i.e. bump outs

* They create physical change in the road and effectively reduce motor vehicle speeds.

NOTE: the 2 goals of the **St. Andrews Safety Improvements Project** were to reduce speeds to approximately 30k/hr and traffic volume from 1000 to 800 vehicles per day.



* D9 – BC Active Transportation Design Guide 2019

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Traffic Speeds and Volumes

Traffic Volume (CNV Mobility Strategy 2022)

- * Use <u>access management</u>
 <u>interventions</u> to manage through
 traffic on Local Streets that
 experience chronic traffic and
 shortcutting.
- Vertical deflection: i.e. speed bumps/humps
- Horizontal Deflection: i.e. bump outs

Looking west on 8th from St. Andrews.

* What is the City planning to do to reduce short-cutting and chronic traffic coming from Keith, St. Georges, and from St. Georges to St. Andrews along 8th, 9th, 10th, 11th, 12th and 13th streets?

St. Andrews becomes a Local Street Bikeway



Just like this picture but with these changes:

- * No centre line so all drivers and mobility users can use the full width of the road when necessary
- * Add vertical deflectors (speed bumps) in every block. Add horizontal deflectors (bump outs) to narrow the road in places.
- * Use access management measures to dissuade cut-through, short-cut traffic.
- Make 9th and 11th streets all-way stop intersections. Add north & south stop signs to the existing east/west stop signs.
 - * BC Active Transportation Design Guide page D20

When the City's Spring 2022 Mobility Strategy and Local Street Bikeway is fully implemented on St. Andrews, there will be lower speeds, and less traffic volume, and fewer short-cut drivers leading to increased public safety.

What will City staff offer to fix this design?

We've hear that Staff are likely to leave the design essentially as it is and recommend the followina:

- Narrow the mobility lane (and leave it at the curb)
- Widen the traveling lane to allow 2-way traffic
- Remove more parking to improve sight lines
- Add 1 raised crosswalk at 11th
- Add delineators
- The problem is these changes will not address the public safety issues we see daily.

Is on-street parking an asset or a liability?

- Residents' think that curbside parking helps increase public safety. The narrowed design pushes cars 16 feet into the street which makes loading/unloading passengers from the drivers' side less safe.
- ✓ The CNV Mobility Strategy 2022, page 68
 clearly considers parking an asset, quote,
 "Local Streets are often found in lowerdensity residential areas and prioritize safety,
 local access, and longer-term vehicle
 storage for neighbourhood residents."

By following **The CNV Mobility Strategy 2022** the City has design options in making St Andrews an **AAA Local Street Bikeway**. The design options don't require much parking removal, and they'd align with **The BC Active Transportation Design guide 2019**.

In summary then...

St. Andrews from Keith to 13th:

- ✓ Is a CNV designated Local Street
- Has operated as a Local Street

 Bikeway for years with few if any
 incidents between vehicles/bikes
 because the road is wide and
 comfortable for all users.
- ✓ The City has already installed safe mobility crossings at Keith and at 13th

* D-13 – BC Active Transportation Design Guide

To complete the transition to a **AAA Local Neighbourhood Street Bikeway** the following needs to be done

- * Add a range of traffic calming measures on St. Andrews from Keith to 13th – i.e. speed bumps, bump outs etc.
- * Reduce short-cut drivers install speed bumps on 8th, 9th, 10th, 11th, 12th west of St. Andrews
- Add stop signs at 9th & 11th north and south on St. Andrews to make them all-way intersections
- * Add treatments such as signage, pavement markings that show the street is a "shared facility"

Subject:

Delegation request for St. Andrews

On Wed, Nov 16, 2022 at 9:36 AM Dennis Hilton < dennis@successfulbusinessinc.com > wrote:

Good Morning Karla

I write to you requesting a delegation meeting with Council about the City's redesign of St. Andrews, from Keith to 13th.

The City has implemented a pilot project on St. Andrews. 675 residents have signed a petition started by Wendy Neilsen, 725 St. Andrews, asking the City to revise the design.

A second petition was started asking residents to review an alternative design, and agree to these three statements

Petition title: Residents in Favour of a Different Design for St. Andrews.

- 1. I fully support finding ways to reduce traffic volume and average speeds on St. Andrews that <u>increases public safety</u>.
- 2. In my opinion the current design decreases public safety.
- 3. I have read the alternative plan and reviewed the representative drawing of the street and ask the City of North Vancouver to consider it as a viable alternative.

As of today we have 675 resident signatures, with more on the way.

We will use a PowerPoint Presentation to outline the following:

- St. Andrews historically speaking for vehicles and bikes
- The way that St. Andrews was designed and what that original design can tolerate at Keith, 8th, 10th and 12th.
- The varying widths of the street and what has been lost with the City's design
- The residents' safety concerns introduced by the City's plan
- The pros and cons of using stop signs and speed bumps to calm traffic, reduce speeds and bypass drivers
- Is street parking an asset or a liability? Residents see it as an asset to public safety in their design.
- Inside vs curbside mobility lane and the impact on safety

- Linking the past with the Residents' Alternative Design
- Other issues impacting public safety on the street that are not part of the the City's St Andrews Safety Improvements Project

We would like to present on the same day or earlier that City staff will be coming back to Council with their updated plan.

Sincerely

Dennis Hilton

for the Residents' Alternative Design Plan

Brad Hodson Joanne Laubach Wendy Neilsen Gord and Tyla Doyle Charles Taylor Josie Loerich Karen Hilton

Winter 2023 Mobility Strategy Implementation Update

Presented January 16, 2023
Planning & Development and
Engineering, Parks & Environment



Overview

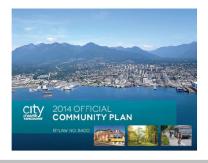
- Mobility Strategy Overview
- Progress to date
- Implementation Outlook: Priorities for 2023























3

The Mobility Strategy includes nearly 200 ideas toward creating healthy streets that work for everyone



The Mobility Strategy provides our vision for the City of North Vancouver's transport system...

Healthy streets that work for everyone

supported by four community goals...

Our streets will help our City prosper and be a vibrant place Our streets will support real and accessible travel choices

Our streets will be safe and comfortable Our streets will reduce our impact on climate change and the environment

and which we will implement using the following principles to help us realize our vision.

Continuous monitoring

Pilot, learn, adapt

Talk and engage

Build strong partnerships

Do more with less and maintain flexibility



Recently completed and ongoing transportation projects in the City

- Bi-Annual North Shore Transportation Surveys (2019)
- West 1st Street Mobility Corridor (2020)
- R2 RapidBus (2020)
- Open Streets (2020)
- Mosquito Creek Bridge Underpass (2021)
- Brooksbank Road Mobility Lanes (2021)
- Ridgeway Slow Streets (2021)
- Esplanade Complete Street (2022/23)
- Burrard Inlet Rapid Transit & other key North Shore Connects initiatives (ongoing)





5

Prioritization

- What we heard
- · What we value & want to achieve
- Where there is necessity or urgency
- Where there is opportunity





Mobility Strategy vision & goals guide our focus for 2023

- Continue to make our streets safe for everyone
- Reduce deaths and serious injuries on our streets
- Improve transit service frequency, coverage, and reliability
- Monitor and grow investments in micromobility
- Make the most of our limited curb and road space
- Linking land use and transportation decisions
- Continuous data collection and engagement to make informed decisions
- Build relationships across the North Shore, region, and industry overall to test, develop, and share ideas





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Priorities for 2023

- Burrard Inlet Rapid Transit & TransLink's 10-Year Priorities
- Curbspace Management Framework
- Reducing Neighbourhood Speed Limits
- Micromobility Portfolio
- Neighbourhood & Intersection Improvements
- Network Improvements
- Safe & Active School Travel Planning & Implementation
- Mobility Requirements for Developments
- Ongoing Work that Underpins Mobility Strategy Implementation



Burrard Inlet Rapid Transit & TransLink's 10-Year Priorities

- Confirmed in TransLink's Transport 2050: 10-Year
 Priorities
- Advancing business case development concurrently to confirm whether the ultimate technology will be BRT, Light Rail Transit, or SkyTrain (or a combination)
- Confirming the associated alignment, terminus locations, and degree of grade separation including options for a dedicated transit crossing of Burrard Inlet

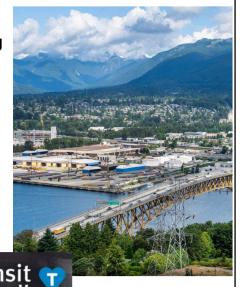




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Burrard Inlet Rapid Transit & TransLink's 10-Year Priorities

- Undertaking strategic, coordinated efforts towards "a cross-jurisdictional and multi-pronged approach that coordinates transportation and land use planning to improve transportation options, increases the competitiveness of walking, cycling, and public transit, and encourages behavioural change."
- Strategic local and subregional land use planning.
- Investing in active transportation infrastructure.
- Developing & implementing transportation demand management (TDM) policies.



Emplover



Burrard Inlet Rapid Transit & TransLink's 10-Year Priorities

- Increasing bus service and transit priority measures, as feasible, between Park Royal and Metrotown to improve bus travel times, operating costs, and grow ridership in advance of a more permanent rapid transit investment
- RapidBus between Lynn Valley and Downtown (via Lonsdale)
- Improved SeaBus service (off-peak frequencies & extending start/end times)
- New transit service areas (Harbourside)
- Planned regional service along Sea-to-Sky Corridor





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Curbspace Management Framework

Rebalancing space along our curbs to meet a wider range of needs, investigating updates to:

- Where visitors to North Vancouver park
- Whether and how to price on-street and off-street parking areas
- How to balance demands on curbspace goods movement, universally accessible parking, electrification
- · Types and locations of mobility device parking





Reducing Neighbourhood Speed Limits

Enhancing safety through investigating updates to:

- Speed limit reductions on local roads
- Space reallocation: street design & operation

With a renewed focus on:

- Education & awareness
- Coordination with enforcement and emergency response partners





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Micromobility Portfolio

Enabling growth in micromobility through:

- Lime E-Bikeshare Pilot into 2023, including monitoring and reporting
- Investigating feasibility of E-Cargo Bikeshare
- Ongoing Micromobility Education & Awareness
- Ensuring Equitable Access
- Intergovernmental coordination to safely foster use of E-Scooters
- Data collection and analysis on For-Hire Vehicles
- CCMP Revenue Reporting

Micromobility: Travel using small, lightweight devices such as e-bikes or e-scooters that can be powered by people or through electric-assist. Also: active transportation and sustainable modes.



Neighbourhood & Intersection Improvements

Improving safety of all road users through:

- Investing in site-specific and neighbourhood-wide interventions
- Installing traffic signals and crosswalk beacons at intersections
- Adding lighting to our roadways with a focus on intersections
- Prioritizing lighting project locations







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Network Improvements

Pedestrian

Continued focus on filling gaps in the sidewalk network approaching schools

Cycling and Mobility Devices

- Delivering on existing Council-approved projects (Esplanade, ULG, Casano-Loutet Overpass)
- Engaging on and confirming next priorities in the Mobility Network Strategy

Transit

Ongoing improvements to transit 'hot spots' for delay





Safe & Active School Travel Planning & Implementation

Leverage partnerships to maintain delivery of key programs such as:

- Safe Routes to School Infrastructure Program
- Walking School Bus
- School Cycling Education



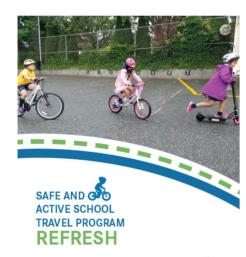


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Safe & Active School Travel Planning & Implementation

Refresh SASTP Program & build on momentum:

- Connect and coordinate with regional partners and programs
- Promote and educate in schools & communities
- Create Safe Streets through policy and infrastructure improvements
- Update past SASTP work at NVSD schools
- Maximize grants and collaboration toward sustainable funding



March 2022

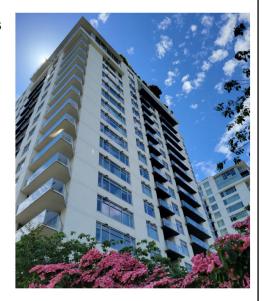




Mobility Requirements for Developments

Enable multimodal access and reduce vehicle trips by:

- Increasing/right-sizing bike parking requirements
- Increasing/right-sizing electrification & charging infrastructure
- Improving vehicle access, circulation, loading
- Encouraging mixed-use development near Frequent Transit Network
- Contemplating reductions to vehicle parking requirements





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Ongoing Regional Coordination

Enable quality, innovation, efficiency and transparency by fostering relationships with:

- North Shore municipalities and First Nations
- TransLink and Metro Vancouver
- Senior orders of government
- Advocacy organizations and stakeholder organizations
- Industry bodies to develop, test, learn, and adopt best practice





North Shore Transportation Survey & Data Analysis

Enable evidence-based decision-making that is collaborative across the North Shore by:

- Continuously collecting, analyzing, and reporting on data
- Pairing anecdotal and qualitative data from engagement with robust quantitative data
- Undertaking longitudinal analysis
- Understanding regional trends and behaviours beyond the North Shore





21

Ongoing Communications & Engagement

Combine CNV staff technical expertise with community knowledge to deliver the Mobility Strategy

COUNCIL, STAKEHOLDER & PUBLIC COMMUNICATION & ENGAGEMENT OCCURS THROUGHOUT

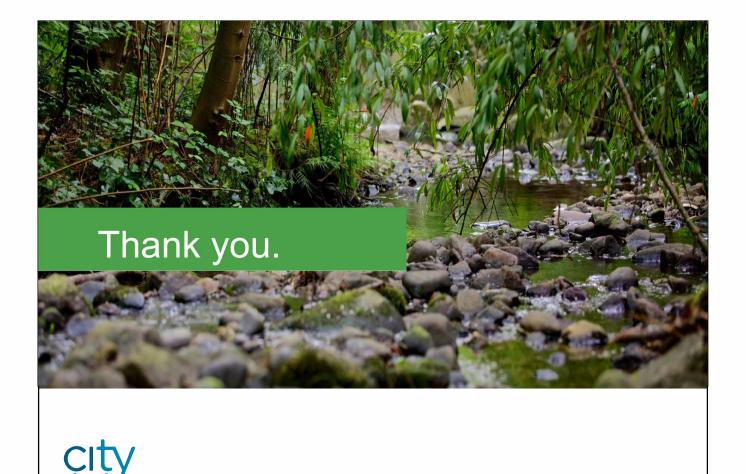


Project Planning & Development Preliminary & Detailed Design

Construction / Implementation

Monitoring & Evaluation

















The Corporation of THE CITY OF NORTH VANCOUVER PLANNING & DEVELOPMENT DEPARTMENT **ENGINEERING, PARKS & ENVIRONMENT DEPARTMENT**

INFORMATION REPORT

To:

Mayor Linda Buchanan and Members of Council

From:

Elicia Elliott, Manager, Transportation Planning Justin Hall, Manager, Public Realm Infrastructure

Subject:

WINTER 2023 MOBILITY STRATEGY IMPLEMENTATION UPDATE

Date:

January 4, 2023

File No: 16-8350-20-0036/1

PURPOSE

This report provides an update on the implementation of the Council-endorsed Mobility Strategy. It includes an overview of the Mobility Strategy, progress made to-date, and information on near-term priorities.

BACKGROUND

Mobility Strategy Overview



The City's Mobility Strategy was developed by staff in reflection of previous plans, established and emerging policy and technical expertise, and community knowledge and input. The Mobility Strategy was endorsed by Council in April 2022, and includes a collaboratively-developed vision and goals:

The Mobility Strategy provides our vision for the City of North Vancouver's transport system...

Healthy streets that work for everyone supported by four community goals... Our streets will Our streets will Our streets will Our streets will reduce our impact on help our City prosper support real and be safe and climate change and the accessible travel choices and be a vibrant place comfortable environment

Figure 1: Mobility Strategy vision and goals

Document Number: 2304109 V1

With this foundational vision and bold goals, the Strategy guides how the City will plan, prioritize, operate, maintain, and invest in our transportation system over the next decade. The section that follows highlights some of the early successes of the Strategy.

DISCUSSION

Celebrating Recent Success

The City has been a leader in delivering a range of transportation initiatives in recent years that have led to improvements in safety, comfort, and reliability. The Mobility Strategy provides a blueprint to further focus the City's efforts on how we create **healthy streets for everyone**. Significant recent progress has included:

- Creating more travel options by expanding our Mobility Lane network and supporting initial planning and engagement for projects such as the Upper Levels Greenway;
- Delivering safer and comfortable streets for all travelers, such as the Ridgeway Slow Streets pilot, and construction of Esplanade Complete Street;



- Adding frequent and reliable transit services to better connect people on the North Shore, such as the R2 RapidBus;
- Making it easier to walk and roll to school through our Safe and Active School Travel Program; and
- Launching an e-bikeshare service on the North Shore that has generated nearly 70,000 trips since inception, and preparing for the next phase of e-bikeshare services, along with observations and analysis from the private e-scooter pilot being applied to the network.

Near-term Priorities

There are nearly 200 actions in the Mobility Strategy that have been strategically prioritized for near-term action. Our proposed focus in 2023 is to advance initiatives that reflect:

- what we heard and continue to hear through engagement with stakeholders and the public
- what we value and want to achieve as stated in the Mobility Strategy's vision and goals
- where there is necessity or urgency concerning safety, travel time reliability, and social or environmental considerations
- where there is **opportunity** to be bold or to integrate with parallel projects at the local, North Shore, or regional level

Staff propose the following key priorities for exploration in 2023:

- 1. Burrard Inlet Rapid Transit & TransLink's 10-Year Priorities
- 2. Curbspace Management Framework
- 3. Reducing Neighbourhood Speed Limits
- 4. Micromobility Portfolio
- 5. Neighbourhood & Intersection Improvements
- 6. Network Improvements
- 7. Safe & Active School Travel Planning & Implementation
- 8. Mobility Requirements for Developments
- 9. Ongoing Work that Underpins Mobility Strategy Implementation

1. Burrard Inlet Rapid Transit (BIRT) & TransLink's Ten Year Priorities

In 2018, the Integrated North Shore Transportation Planning Project (INSTPP) identified the need to explore opportunities for improving transportation options across the Burrard Inlet to alleviate road congestion for people travelling to and from the North Shore. One of the near-term actions identified was to investigate implementation of rapid transit across Burrard Inlet to the North Shore (BIRT, or Burrard Inlet Rapid Transit). This included a Feasibility Analysis of rapid transit across Burrard Inlet undertaken in 2020, and a Benefits Assessment (i.e., Economic Impact Analysis) undertaken in 2021.

These studies provided a strong rationale for the inclusion of BIRT in TransLink's Regional Transportation Strategy (Transport 2050), and the subsequent 10-Year Priorities. Now, the project will enter into TransLink's Business Case development process. Thanks to the significant work that has already occurred relating to the problem statement, feasibility analysis, and benefits analysis, development of a Refined Business Case can begin in earnest. TransLink will lead this work through 2023, which includes:

A business case is an evidencebased document that defines a problem or solution, and evaluates one or more interventions to assess qualitative and quantitative costs and benefits. Business cases support decision-making toward making informed, evidencebased, transparent, and accountable decisions.

- advancing business case development to confirm whether the ultimate technology will be BRT, Light Rail Transit, or SkyTrain (or a combination)
- confirming the associated alignment, station locations, and degree of grade separation including options for a dedicated transit crossing of Burrard Inlet

In addition to studying rapid transit, TransLink has committed to focus near-term efforts on:

- Increasing bus service and transit priority measures, as feasible, between Park Royal and Metrotown to improve bus travel times, and grow ridership in advance of a more permanent rapid transit investment
- RapidBus between Lynn Valley and Downtown (via Lonsdale)
- Improved SeaBus service (off-peak frequencies & extending start/end times)
- New transit service areas (Harbourside)
- Planned regional service along Sea-to-Sky Corridor

Date: January 4, 2023

INSTPP rightly identified that there is not a single project that can alleviate congestion, travel time reliability, or any of the myriad related problems experienced locally, across the north shore, and across the region. Rather, INSTPP encouraged, "a cross-jurisdictional and multi-pronged approach that coordinates transportation and land use planning to improve transportation options, increases the competitiveness of walking, cycling, and public transit, and encourages behavioural change".

The City of North Vancouver will continue to work at staff and elected levels as partners in *North Shore Connects*, a partnership between the District of West Vancouver, Squamish Nation, City of North Vancouver, District of North Vancouver, and Tsleil-Waututh Nation. North Shore Connects works in collaboration with TransLink and the BC Provincial government to advance BIRT and other pertinent transportation studies.











Figure 2: North Shore Connects partnership

2. Curbspace Management Framework

In the City of North Vancouver, over 90% of the City's curb space is dedicated to vehicle parking. This leaves less room for a growing number of other uses, including transit, ride-hailing and taxis, bikes and scooters, and delivery vehicles, all of which need a safe space to pull over.

Curb space is also valuable for activating the public realm through restaurant patios and creating more space for people to socialize and spend time. Tailoring our street design and curb space allocation through parking management to prioritize a range of functions will create a more complete mobility network that enhances efficiency, prosperity, and liveability.

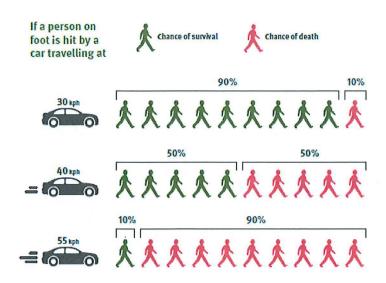
The Mobility Strategy outlines a series of actions and strategies to rebalance the space along our curbs to meet a wider range of needs. This includes a review of existing curb space uses across the City, and ensuring there are sufficient loading zones, pick-up and drop-off zones, and accessible parking spots in high-demand locations. This will also include a review of opportunities for setting and adjusting parking prices for on- and off-street facilities.

Curbside management, and particularly vehicle parking, is a complex topic, and shifts in one policy or regulation can drastically impact another area. Developing a curbside management framework that is efficient, effective, and implementable will require a multifaceted, phased approach informed by stakeholder and public engagement.

3. Reducing Neighbourhood Speed Limits

Staff frequently receive concerns from the community that vehicles are travelling too fast on all streets, including local streets and lanes. Although vehicles are often

travelling under the posted speed limit on local streets, there is an opportunity to reduce the traveling speeds of vehicles and increase real and perceived safety.



A person walking or rolling hit by a car travelling at 50 km/h has only a 10% chance of survival. The same person hit by a car travelling at 30 km/h has a 90% chance of survival. Vehicle speeds are the main determinant of injury severity in an incident, particularly for vulnerable road users (i.e., people walking or rolling).

Figure 3: Vehicle speed impacts on vulnerable road users.

Reducing vehicle speeds is one component of developing safe streets, alongside street design, enforcement, and education; all priorities identified in the Mobility Strategy.

4. Advancing Micromobility and New Mobility

The City, in partnership with the District of North Vancouver and District of West Vancouver, is enabling growth in Micromobility across the North Shore with a range of initiatives.

Micromobility: Travel using small, lightweight devices such as e-bikes or e-scooters that can be powered by people or through electric-assist. See active transportation and sustainable modes.

Lime E-Bike Share Pilot

The Lime E-bikeshare pilot will be extending into 2023, and will include additional monitoring and reporting for an improved understanding of how riders are using the service, and what opportunities there are for further optimization. The program has been operating since the summer of 2021 and has logged almost 75,000 trips, which equates to over 100,000 lbs of CO2 diverted compared to if the trip was taken by a vehicle.

E-Cargo Bike Pilot Feasibility

The City is also investigating the feasibility of an e-cargo bike share pilot project for multi-unit rental buildings. The focus of the pilot is to understand how many vehicle trips can be diverted to an e-cargo bike if one is made available, and to better understand the financial, equity, and physical space barriers to e-bike ownership, by targeting rental buildings which have a range of household incomes.

E-Scooter Pilot

The City of North Vancouver is participating in an e-scooter pilot in coordination with the Provincial Government and neighbouring municipalities on the North Shore. The pilot started in March 2022 after bylaw changes were adopted by Council, and will continue until April 2024.

Date: January 4, 2023

The City's pilot allows privately-owned e-scooters for personal use on local streets, multi-use pathways, and in mobility lanes. This pilot project is evaluating how e-scooters are being used to achieve active transportation objectives, and also reviewing safety implications of e-scooters on our streets.

Ride-Hailing provided by Transportation Network Services Companies

The City allows and supports the use of ride-hailing as another method to travel. This creates more mobility options, especially for people who do not have access to a private vehicle. The Province of BC oversees which companies are provided a valid licence to operate in a service area through their Passenger Transportation Board.

City staff are working with the District of North Vancouver as well as a TransLink Data Analytics Sub-committee on the topic of ride-hailing to better understand the travel patterns and behaviours of trips on the North Shore. Ride-hailing is a form of transportation provided by Transportation Network Services (TNS), companies that connect a driver using their personal vehicle with a customer seeking a ride through a digital platform. You might be familiar with ridehailing platforms such as Uber and Lyft, among others.

The City requires TNSs to apply and maintain a congestion and curbside management permit (CCMP) to operate on our streets. This provides data for the City to understand how our streets are being used by ride-hailing services, and includes fees for pick-ups and drop-offs to support curbside improvements, maintenance, and future planning for efficient operations (e.g., installing a passenger loading zone in a high-demand location).

Approved ride-hailing companies fulfilled more than 1,000,000 monthly trips in the Lower Mainland in May 2021 (the latest month for which data are publicly available), according to the Passenger Transportation Board. Staff will be able to report out to Council more frequently and with more recent data now that a data-sharing agreement has been finalized between BC Ministry of Transportation and Infrastructure, TransLink, and several municipalities in the Metro Vancouver region.

Micromobility and New Mobility are proving useful as a way for more people to get around without needing to rely on a vehicle. We know through mobility surveys that residents and visitors often find that the hilly terrain on the North Shore is a main deterrent from choosing to walk or bike. Electric-assist devices are helping minimize this barrier, and providing ways to connect to key transit hubs for more regional mobility.

5. Neighbourhood & Intersection Improvements

The City's Engineering department is responsible for the physical changes to City streets and the public realm that help advance the vision of the Mobility Strategy. Each year, in coordination with other City departments, Engineering brings forward proposed programs and projects within the capital plan for Council's consideration. The capital plan includes items to address safety and reliability on our streets.

Neighbourhood Traffic Safety

Safety improvements address small, site- and neighbourhood-specific safety issues across the City. Treatments include new and updated traffic signs, pavement markings, raised crosswalks and other traffic calming elements (speed humps, bump outs, etc.). Improvements are identified via input from the community, and prioritized through data collection and analysis prepared by City staff.

<u>Intersection Improvements</u>

The installation of traffic signals, crosswalk beacons, and other crossing treatments at intersections is necessary to improve the safety and function of intersections for all modes of transportation.

Treatments are determined and prioritized through a warrant approach, based on pedestrian and vehicular traffic volumes. A recent example of this program in action is the new signals on Lonsdale at Keith (north side) and 12th Streets where pedestrian safety has been improved.

Pedestrian and Roadway Lighting Implementation

This program improves comfort and safety of all roadway users by executing on the Street Lighting Implementation Plan (2019). The program is currently focused on intersections where conflict between users are most likely to occur.

6. Network Improvements

Similar to the neighbourhood and intersection improvements listed above, the City's Engineering Department refers to the Mobility Strategy and other policy documents to prioritize and deliver improvements across the entire street network.

New Sidewalks to Complete the Pedestrian Network

The City delivers new sidewalk segments where there are gaps in the network. Current efforts are focused on the delivery of segments near schools to improve the safety and accessibility for students and parents. The program has identified segments directly connecting Sutherland and Carson Graham Secondary Schools as the highest priorities for delivery in 2023.

Priority Mobility Network Improvements

This City program executes on the consultation, design and construction of priority corridors identified in the Council approved Priority Mobility Network Strategy (2019).

The objective of this program is to increase the number of kilometers of protected mobility infrastructure by delivering key north-south and east-west corridors. Projects are prioritized based on approved evaluation criteria including roadway classification, usership and access to areas of employment.

Current efforts are on completing the Esplanade Street project, building the Casano-Loutet Overpass and the design and engagement of the Upper Levels Greenway. The next priorities for Council's consideration include the Mid-town connector which is the second busiest route for existing users transecting Central Lonsdale from Grand Date: January 4, 2023

Boulevard to Marine Drive and Carson Graham School Area Active Transportation Improvements connecting the Green Necklace on Jones to the Jones Overpass.

Transit Network Improvements

This initiative supports the ongoing adjustments to the roadway network to improve the level of service and reliability of transit to encourage ridership growth. Interventions are prioritized based on data provided by TransLink that highlight areas with the greatest speed and reliability issues.

Recent improvements have included the westbound transit lane on Keith Road approaching Bewicke that services 21,000 passengers per week. Current efforts are focused on a reducing the eastbound variability of the R2 Rapidbus between Queensbury and Brooksbank through the Kennard Avenue/3rd Street/Low Level Road intersection by adding a bus lane with 100% funding support from TransLink.

The City is also seeking grant funding from TransLink in 2023 that will enable further study of Bus Speed and Reliability improvements that could support bus, active transportation, and future rapid transit improvements.

7. Safe & Active School Travel Planning & Implementation

The City, in partnership with the North Vancouver School District, works with schools to encourage safe and healthy school travel habits through outreach and improvements to the transportation infrastructure around schools.

The City has worked with nearly all local schools to develop school travel plans and action plans since Safe & Active School Travel Planning (SASTP) program was launched in 2013. This has coincided with a range of infrastructure improvements and programs delivered for further increased sustainable mode share amongst school-aged children and youth:

- <u>Safe Routes to School Infrastructure Program</u>: This includes infrastructure improvements based on action plans developed with the involvement of schools, and general feedback that is received from school communities, PACs, and the North Shore Safety Council.
- Walking School Bus: The City oversaw the operations of a Walking School Bus program at all public elementary schools for the 2021-2022 school year. The program is exploring options for a 2023 re-launch. The City is working with TransLink to find a new delivery partner for the program.
- <u>School Cycling Education:</u> School-based cycling education is delivered to all schools for grades 5/6 on a two year cycle to ensure that all students have received cycling education by the time they graduate grade 6.
- Ridgeway Elementary Slow Speed Pilot: In 2021, the Ridgeway neighbourhood decreased its speed limits to 30 km/h, beyond immediately adjacent school boundaries. This is with recognition that children and youth are just as likely to walk as being driven within 2 km when travelling to and from school.

In 2021-2022, City staff undertook an assessment of existing school travel programs to refresh the City's Safe and Active School Travel Program (SASTP). Key findings of that assessment include:

- Infrastructure improvements remain an important part of school travel planning programs, and areas beyond the immediate school zone should be considered.
- Having children share ideas about active travel with their parents is effective. School active travel education (e.g., cycling skills training) should include a take-home component where possible.
- There are capacity challenges with maintaining program momentum: programs should be supported by a range of school-based stakeholders, as administrators have limited capacity.
- Having a dedicated school travel planning position within the school system helps support the ongoing sustainability of the program.
- Stable funding agreements are key to program success.

The Mobility Strategy's vision of creating healthy streets that work for everyone begins with planning and designing for our most vulnerable road users, including children.

8. Mobility Requirements for Developments

As our City continues to grow over the next decade, new developments' infrastructure and programs can help residents and employees access more travel options that make it easier to move around without needing to rely on a vehicle. By prioritizing walkable and transit-oriented communities across the City, this can enable "car-light" lifestyles and shorter trips.

The Mobility Strategy aims to support sustainable mobility through how growth and development occur. In order to make this happen, the City requires modernized requirements, policies, and procedures that will allow the City to better support and enable the kind of growth and development that will contribute to helping us meet our goals. Modernized direction will support a more predictable development process, and will allow for a right-sized approach of different requirements for different locations and land-use circumstances.

The Mobility Strategy has a target to not increase vehicle trips during peak hours. Transportation studies for developments are an important pathway for achieving this target.

Likewise, it will be important to establish a clear set of TDM requirements for different development types and locations, and an approach for monitoring effectiveness of various initiatives over time.

9. Ongoing Work that Underpins Mobility Strategy Implementation

Regional Collaboration

City staff collaborate closely on a range of mobility topics through regional committees and sub-committees coordinated by TransLink and Metro Vancouver. This includes topics such as understanding the impacts of ride-hailing, facilitating last-mile urban

INFORMATION REPORT: Winter 2023 Mobility Strategy Implementation Update

Date: January 4, 2023

freight and invisible freight in our region, contributing input to a regional parking strategy, and improving the conditions through which more companies can participate in travel demand management.

North Shore Transportation Survey & Data Analysis

The City conducts a bi-annual North Shore Transportation Survey in coordination with the District of North Vancouver and District of West Vancouver. This longitudinal survey helps with understanding how travel patterns and behaviours change over time. The reporting includes a 24-hour recall survey on trip location, distances, and mode use. It also includes stated preference questions on immediate issues and opportunities (such as the use of e-bike share, or the impacts of COVID-19 on travel patterns).

The City gathers data on our streets and behaviour patterns through a range of other instruments. Vehicle, cycling, and walking data is frequently collected, and in some locations staff have access to ongoing data collection. By establishing an ongoing transportation data collection framework, staff will be able to use local insights, along with the North Shore-wide Transportation Survey (and regional data such as TransLink's Regional Trip Diary) to help with decision-making processes for mobility improvements.

Communications, Education & Engagement

Significant public and stakeholder engagement will be conducted throughout this work. Understanding public and stakeholder issues, concerns, views, and preferences will be important for refining how alternatives are planned, designed, evaluated, and implemented.

Similarly, Planning staff will work closely with the City's Communications team to create effective education campaigns where appropriate, given many of these initiatives are complex and are being implemented as city-wide improvements.

NEXT STEPS

Staff will continue to reference the Mobility Strategy as the policy foundation for advancing the initiatives listed in this report. There will be regular communication and engagement with Council, stakeholders, and the public as these project reach key milestones and decision points.

INTER-DEPARTMENTAL IMPLICATIONS

These initiatives are anticipated to have cross-organizational benefits. Planning and Engineering Departments work in close collaboration to deliver on projects. Additional departments at the City, such as Community and Partner Engagement, and Finance, are also frequently communicated with as projects progress. Staff have begun conversations with North Vancouver City Fire Department and North Vancouver RCMP on initiatives that relate to safety and enforcement on our streets. Complete stakeholder mapping for partner organizations in the community will be completed at the start of each project process.

STRATEGIC PLAN, OCP OR POLICY IMPLICATIONS

These initiatives, as outlined in the Mobility Strategy, build on and support the vision of the City's Official Community Plan (2014). These initiatives also support the vision and all five priorities of Council's 2018-2022 Strategic Plan, with particular emphasis on a connected city, and exploring innovative solutions to transportation challenges.

RESPECTFULLY SUBMITTED:

licia Elliott

Manager, Transportation Planning

Justin Hall

Manager, Public Realm Infrastructure











The Corporation of **THE CITY OF NORTH VANCOUVER** PLANNING & DEVELOPMENT DEPARTMENT

REPORT

To:

Mayor Linda Buchanan and Members of Council

From:

Linden Maultsaid-Blair, Planner 1

Subject:

ZONING BYLAW AMENDMENT FOR 229 EAST 22ND STREET

(BHARATI SHRESTHA, MAPLE BUILDING DESIGN)

Date:

January 4, 2023

File No: 08-3400-20-0080/1

The following is a suggested recommendation only. Refer to Council Minutes for adopted resolution.

RECOMMENDATION

PURSUANT to the report of the Planner 1, dated January 4, 2023, entitled "Zoning Bylaw Amendment for 229 East 22nd Street (Bharati Shrestha, Maple Building Design)":

THAT the application submitted by Bharati Shrestha / Maple Building Design, to rezone the property located at 229 East 22nd Street from a RS-1 Zone to a RT-1 Zone, be considered and no Public Hearing be held, in accordance with the Local Government Act:

AND THAT notification be circulated in accordance with the Local Government Act.

ATTACHMENTS

- 1. Context Map (CityDocs #2235043)
- Architectural and Landscape Plans, dated November 17, 2022 (CityDocs #2299538)
- 3. Public Consultation Summary (CityDocs #2189220)
- 4. "Zoning Bylaw, 1995, No. 6700, Amendment Bylaw, 2023, No. 8956" (CityDocs #2301340)

SUMMARY

This report presents a rezoning application to allow a duplex development consisting of two principal units with two accessory dwelling units in the basement level.

Document Number: 2231776 V1

BACKGROUND

Applicant:	Bharati Shrestha, Maple Building Design	
Designer:	Maple Building Design & Consulting (MBDC)	
Official Community Plan Designation:	Residential Level 2 (R2)	
Existing Zoning:	RS-1 (one-unit residential)	
Applicable Guidelines:	N/A	

DISCUSSION

Site Context

The subject site is located in the Central Lonsdale neighbourhood, on the south side of East 22nd Street between St. Georges and St. Andrews Avenues. The buildings and uses immediately surrounding the subject site are described in Table 1 below.

Table 1. Surrounding Uses

Direction	Address	Description	Zoning
North	228 East 22nd St	Duplex	RT-1
South	228 East 21st St	Duplex	RT-1
East	232 East 22nd St	Duplex	RT-1
West	223 East 22nd St	Singe-family development	RS-1

Policy Context

The site and surrounding area have Official Community Plan (OCP) land use designation Residential Level 2 (R2) which allows for low density attached residential development. The intent of this designation is to provide a range of ground-oriented housing, including duplexes with secondary suites. The R2 designation allows for a maximum density of 0.5 FSR.

Project Description

The site currently contains a single-family home with no secondary suite. The proposal is to replace the existing building with a new duplex building, which will contain two principal dwelling units and two accessory dwelling units in the basement. The proposal conforms to all the standard zoning requirements for the RT-1 zone, including height, density, setbacks, and lot coverage.

Planning Analysis

Use

The policy framework applicable to the site supports the proposed development. The site is located in proximity to transit, recreation facilities, commercial areas, and schools. Additionally, the increase in units will contribute to additional housing supply through the provision of 'missing middle' development, as well as adding to the City's stock of rental suites.

Intensity

The proposal represents no increase in permitted maximum density, and only a moderate increase in the number of units. The density (floor area) permitted on the site will remain the same, at 0.5 times the lot area. The total number of permitted units will increase from three to four. Many of the surrounding properties are already zoned for duplexes. The proposal is consistent with the OCP and the planned character of the neighbourhood.

Parking

The proposed parking is one stall for each unit (principal and accessory), for a total of four. This is consistent with the requirements in the Zoning Bylaw and appropriate for this site, given its location.

Building Form

The proposed form of the development complies with all requirements in the RT-1 zone.

Landscape & Trees

There are no existing trees on the site. The proposal includes new landscaping with native species, including 6 small trees on site. Two new street trees will be installed as part of the development.

ADVISORY BODY INPUT

This small scale application is not subject to Advisory Design Panel (ADP) review.

COMMUNITY CONSULTATION

A Developer Information Session was held on July 2nd, 2022. There were three (3) attendees. Three (3) comment forms were submitted after the session. Comments received during and after the session included:

- Concerns over excavation, foundation, and grading; and
- Suggestions for energy efficiency and sustainability features.

In response, the applicant clarified the grading and retaining wall strategy for the excavation and foundation, and will be incorporating all required sustainable features, such as BC Building Code and City energy efficiency requirements, as well as electric vehicle charging. Therefore, staff are satisfied that the concerns have been appropriately addressed.

REPORT: Zoning Bylaw Amendment for 229 East 22nd Street (Bharati Shrestha, Maple Building Design) Date: January 4, 2023

Given the compliance with the OCP, as well as the small scale and compatibility with local context, staff recommend that no Public Hearing be held. Should Council wish to refer the application to a Public Hearing, the first active clause in the resolution should be amended to read:

"THAT "Zoning Bylaw, 1995, No. 6700, Amendment Bylaw, 2023, No. 8956" (Bharati Shrestha / Maple Building Design, 229 East 22nd Street, RT-1) be considered and referred to a Public Hearing;"

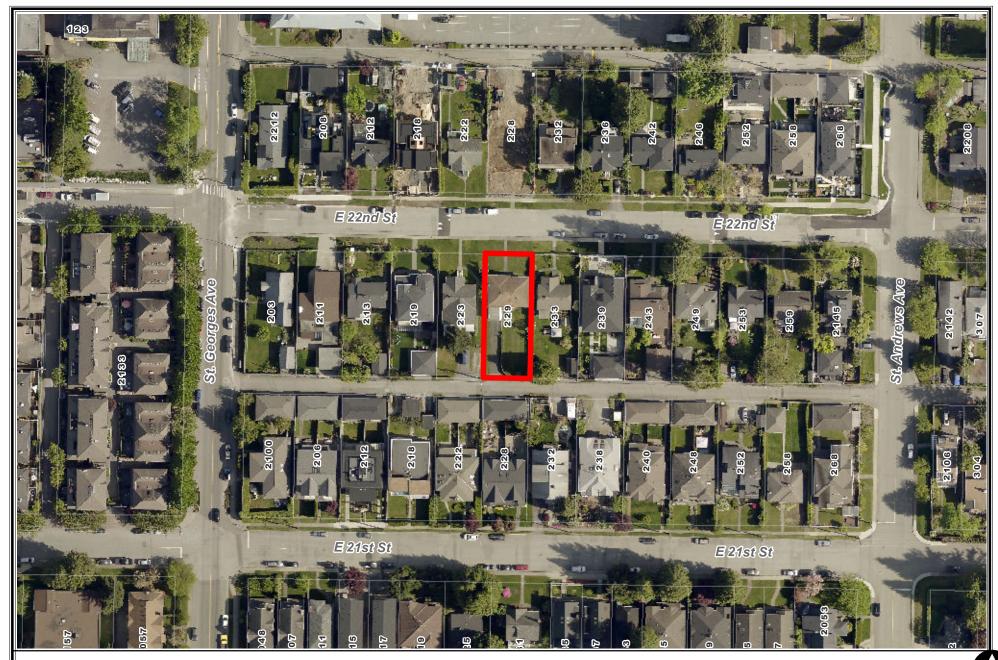
CONCLUSION

The proposal would allow for the development of a new duplex and suites, allowing a diversification of the residential housing stock in the city. Development of this type and scale is anticipated for this area. Staff support the application.

RESPECTFULLY SUBMITTED:

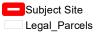
Linden Maultsaid-Blair Planner 1

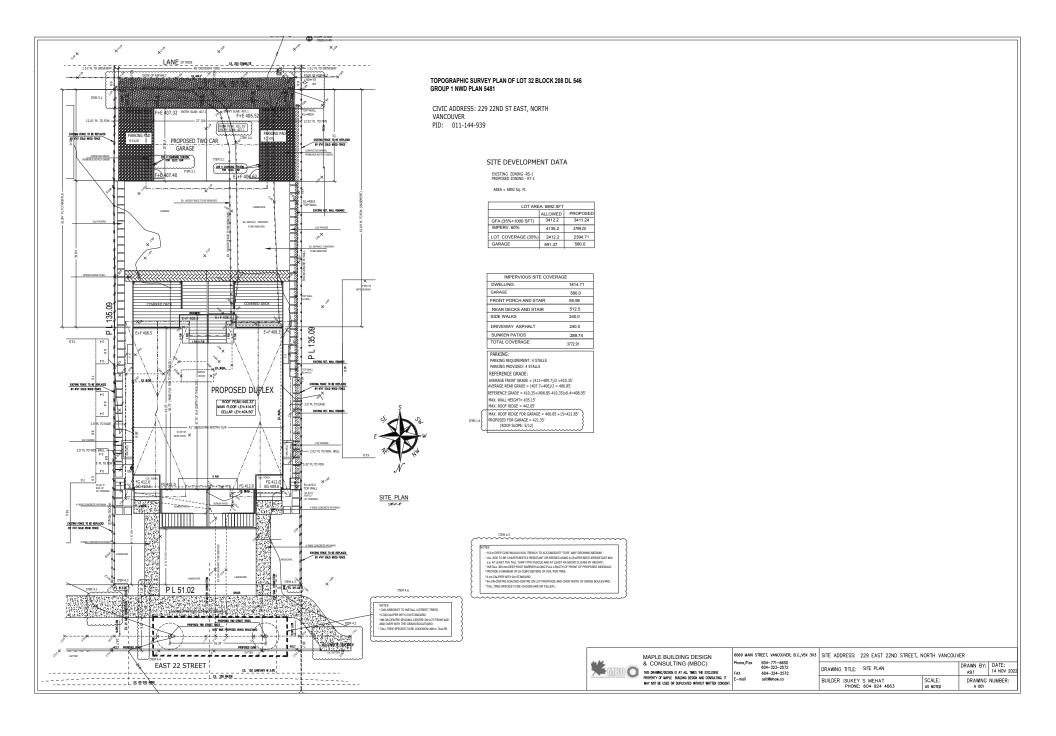
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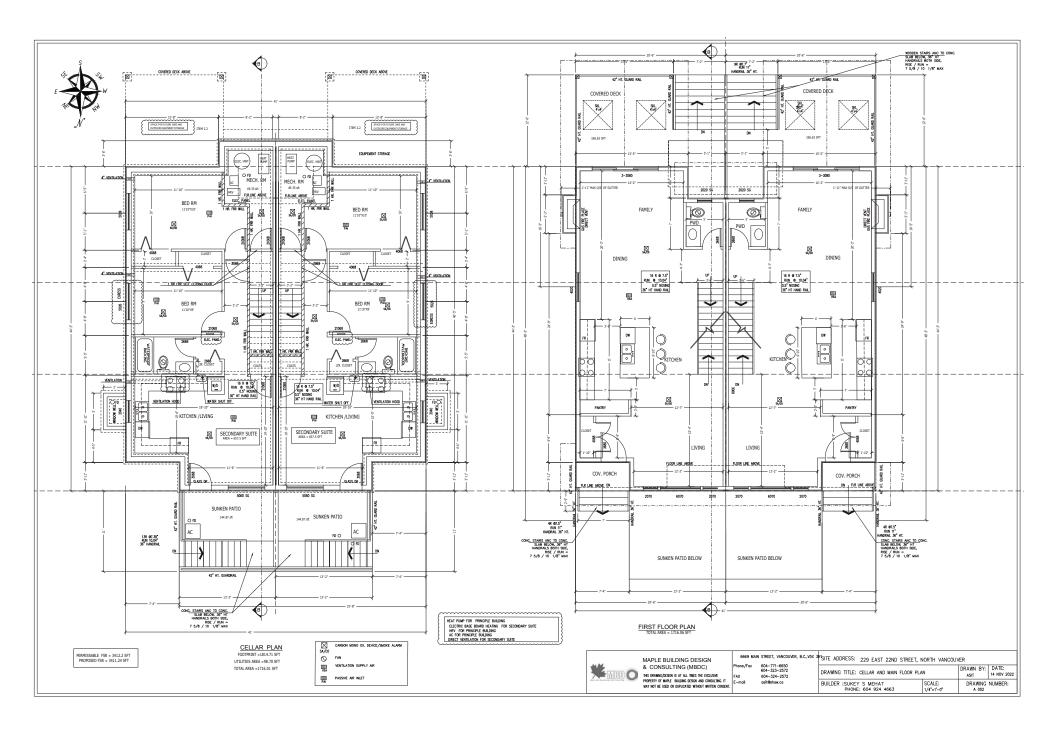


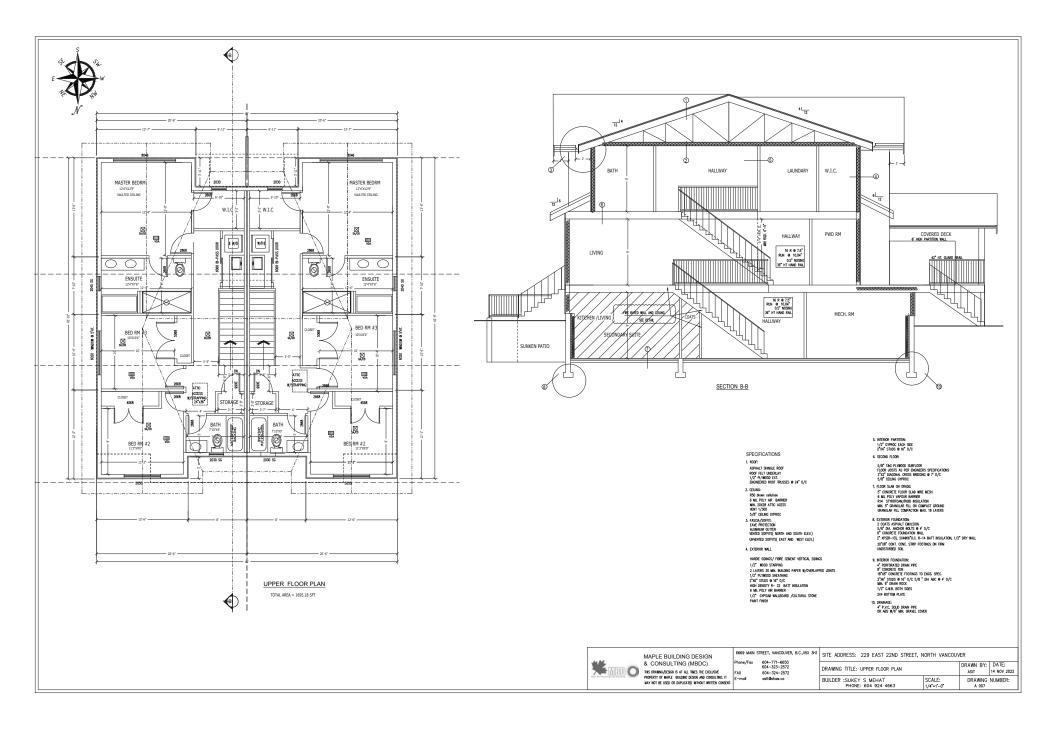


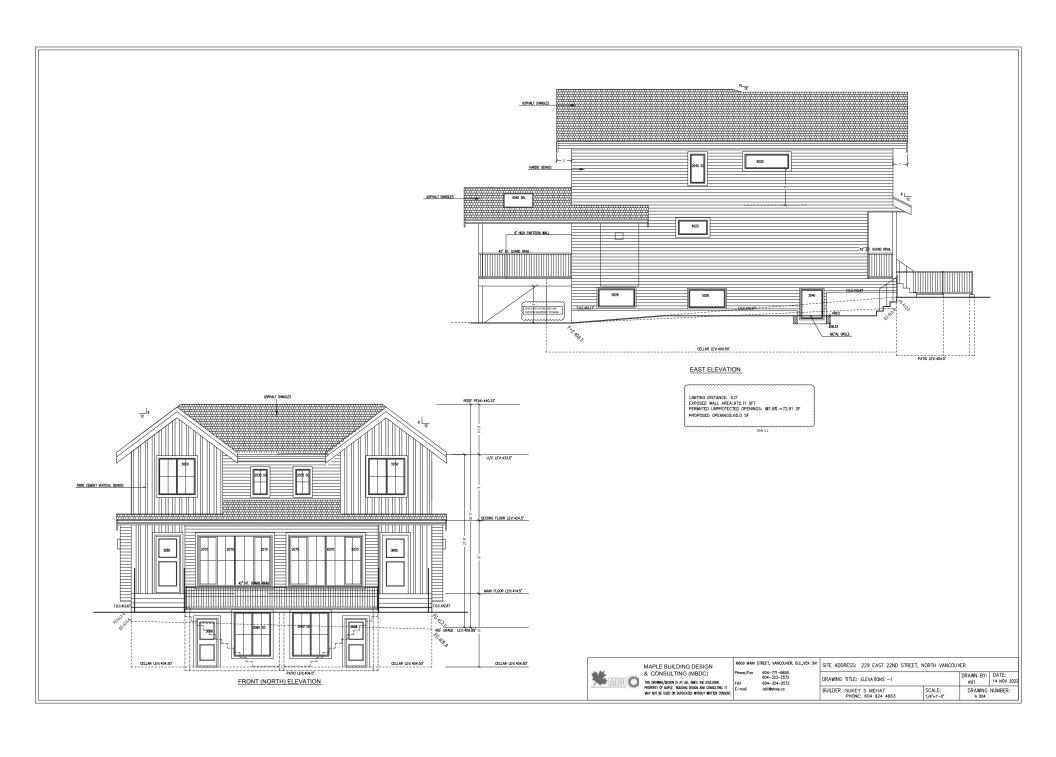
Context Map: 229 East 22nd Street



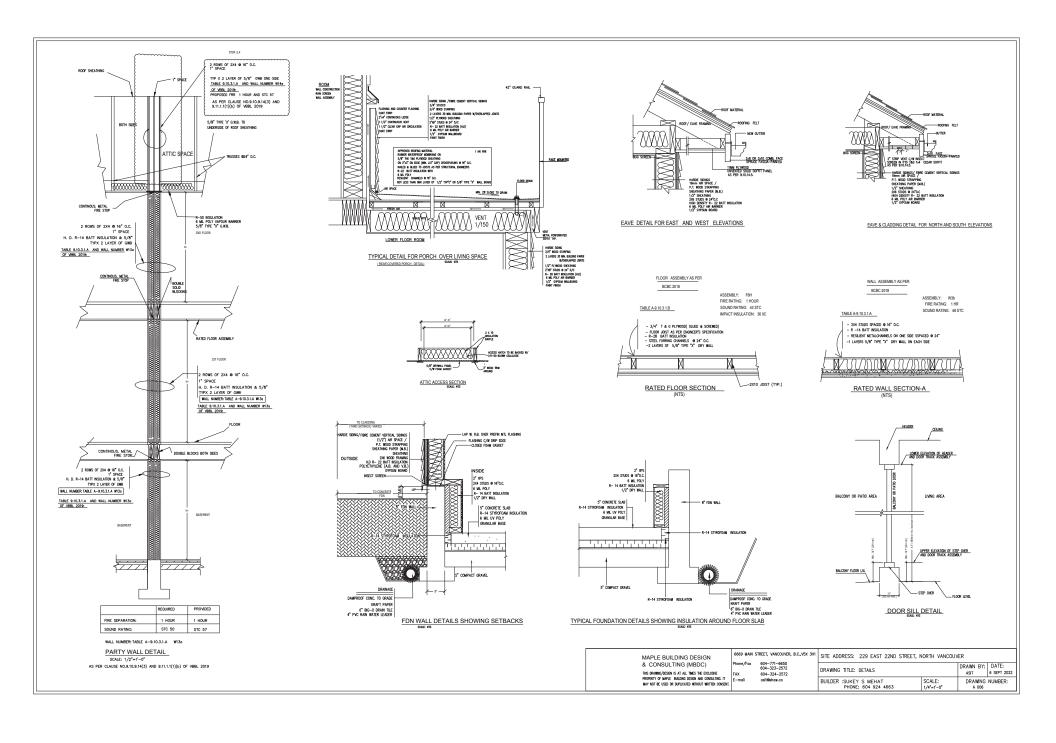


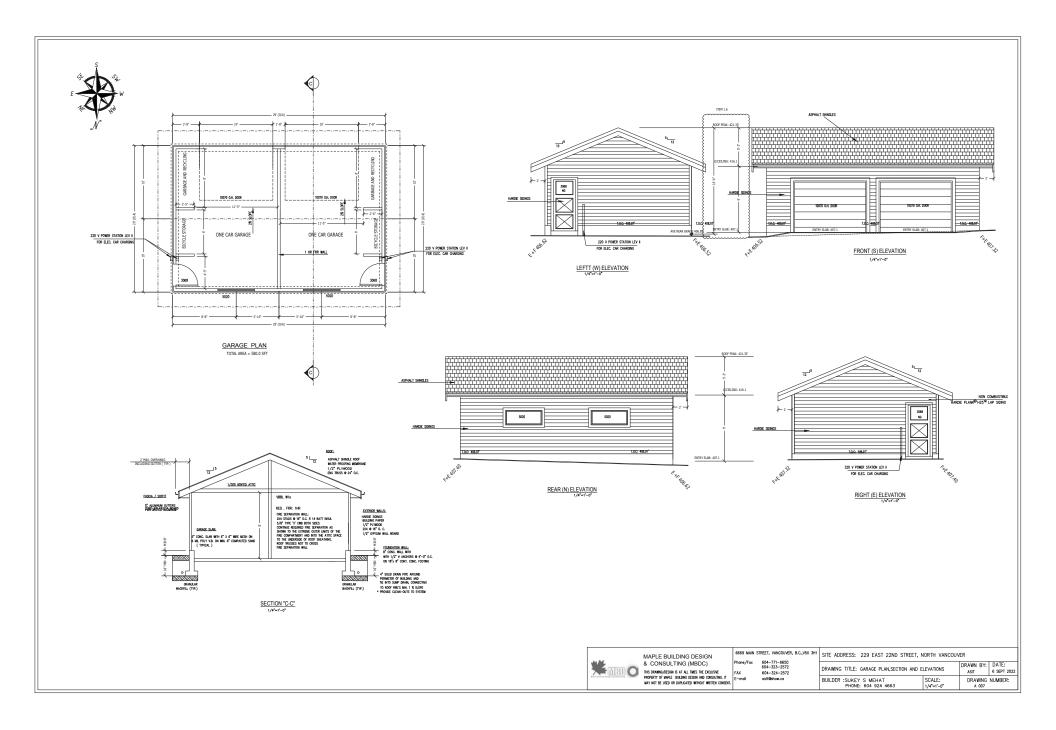


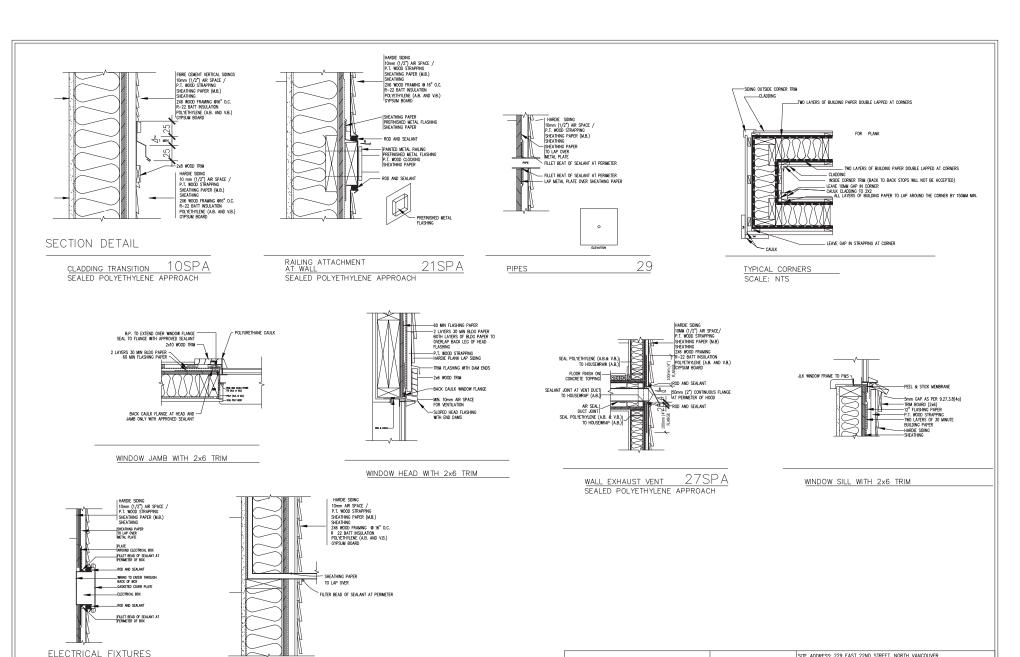












HOSE BIB CONNECTION



MAPLE BUILDING DESIGN
& CONSULTING (MBDC)
THIS BRANNO/ESSAN IS AT ALL THES THE DICLUSIVE
PROPERTY OWNER BUILDING ESSAN AND CONSULTING IT
MAY NOT BE USED OR CUPUCATED WITHOUT WRITTEN CONSENT

6669 MAIN STREET, VANCOUVER, B.C.,VI Phone/Fox 604—771—6650 604—323—2572 FAX 604—324—2572 E-mail oslt@show.co

6669 MAIN STREET, WANCOUVER, B.C., YSX 3HI
PROMOFFOX
694-777-6650

DRAWING TITLE: RAINSCREEN DETAILS		DRAWN BY:	DATE: 24 JAN 2022
BUILDER :SUKEY S MEHAT PHONE: 604 924 4663	SCALE: 1/4"=1'-0"	DRAWING A 008	NUMBER:



CONTEXT MAP

N.T.S.





STREETSCAPE ALONG 22ND EAST STREET TOWRDS SOUTH



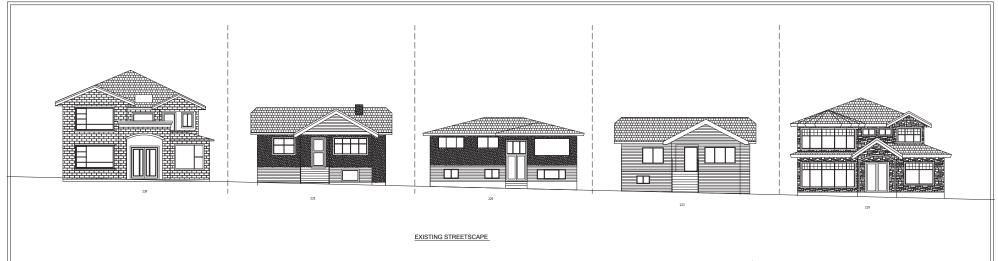
STREETSCAPE ALONG 22ND EAST STREET TOWARDS NORTH

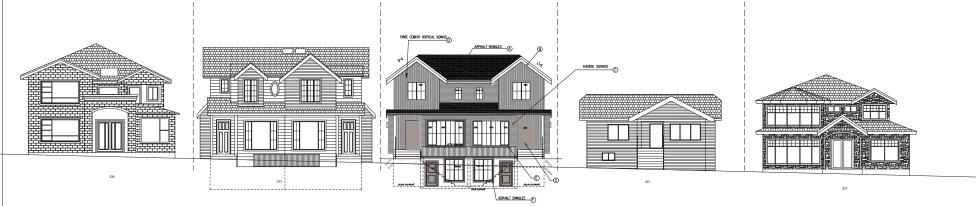


MAPLE BUILDING DESIGN
& CONSULTING (MBDC)
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PROPERTY OF MAPLE BUILDING SESION AND OROSULTION, IT
MAY MOT BE USED OR DEPULCABLE WINHOUT MINTEN CONSORT.

none/Fax 604-771-6650 604-323-2572 NX 604-324-2572 -mail asit@shaw.ca

6669 MAIN STREET, VANCOUVER, B.C., VSX 3H SITE ADDRESS: 229 EAST 22ND STREET, NORTH VANCOUVER





STREET SCAPE WITH PROPOSED DUPLEX

MATERIALS AND COLORS LEGEND (ALL ARE 'TYPICAL')

D FIBRE CEMENT VERTICAL SIDINGS BEN. MOORE CSP-95 SEA SALT

(S) FRONT DOOR
HIGH QUALITY WOOD FINISH FRONT DOOR
BEN. MOORE CSP-135 (WORN LEATHER SHOES)

C HARDIE SIDINGS BEN. MOORE CSP-95 SEA SALT

D 206 WINDOW TRIM BEN. MOORE CSP-65 (OLD SOUL)



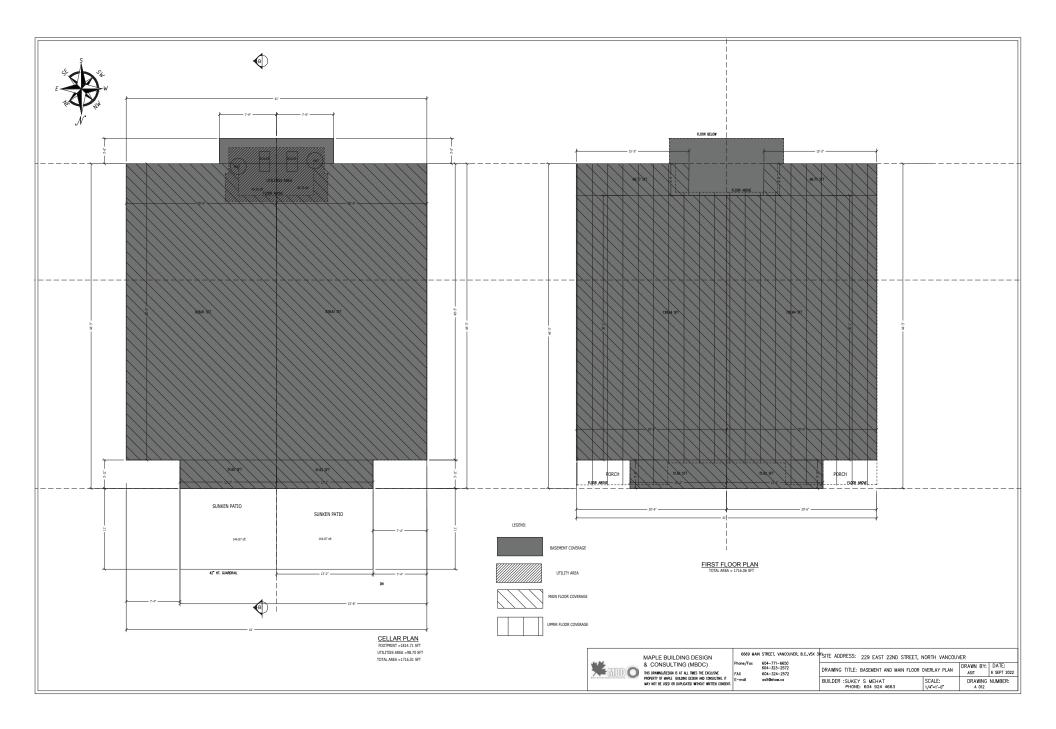
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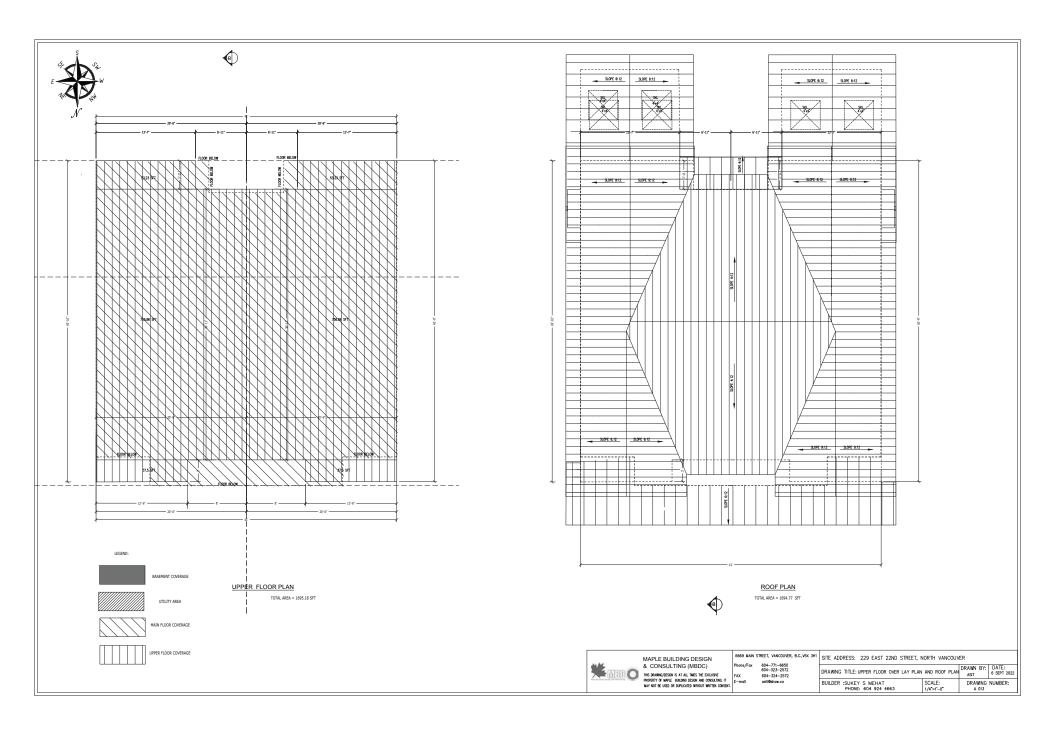
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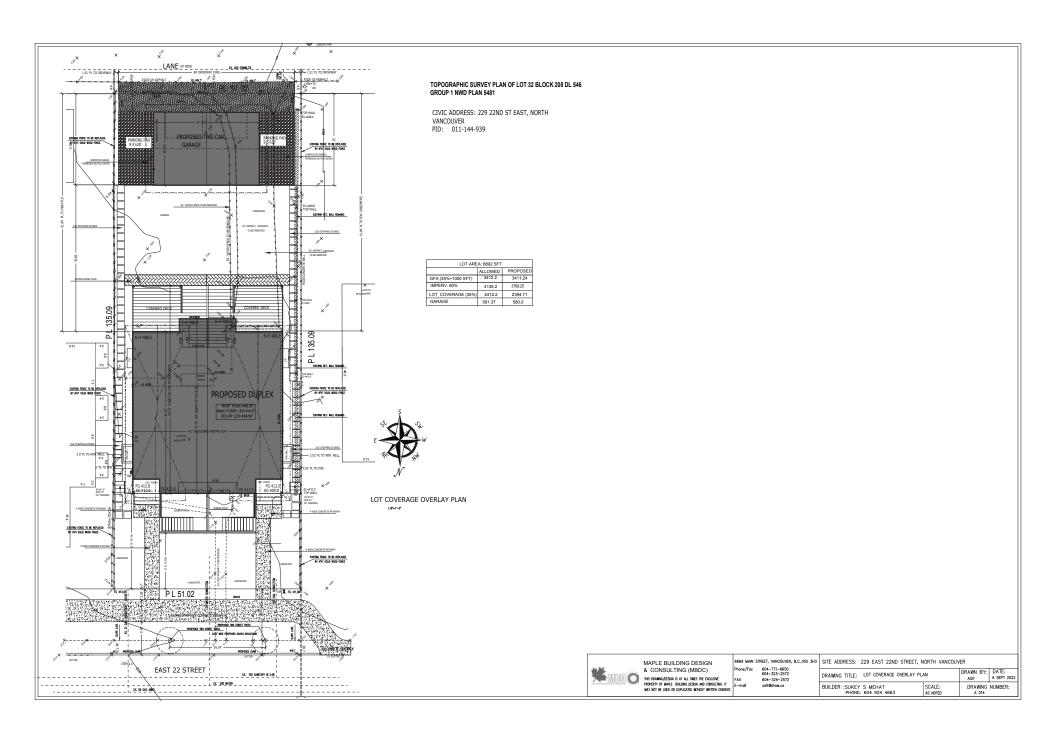
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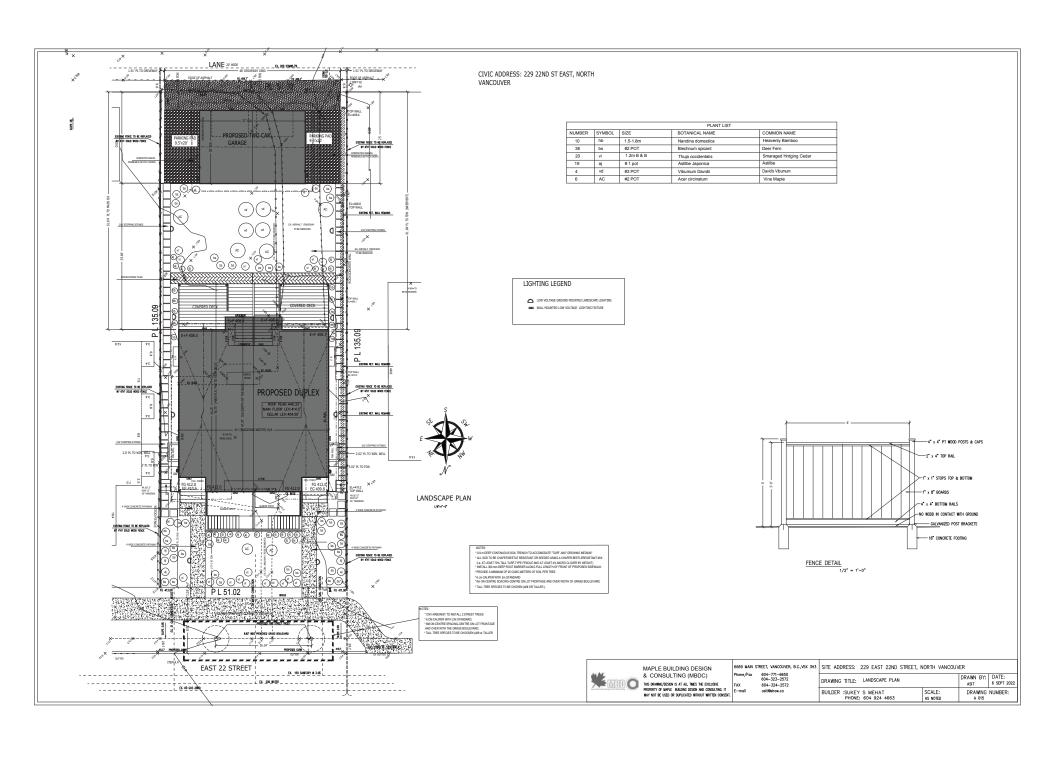
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MBD MAPLE BUILDING DESIGN INC.

Design, Drafting and Consulting

Meeting Minutes of Virtual Developer Information Session Rezoning Application from RS -1 to RT-1 for 229 East 22nd Street

Applicants: Bharati Shrestha, Asit Biswas

Meeting Information:

Date and Time of Virtual DIS: July 2, 2022, 6PM -8PM

Total no of Attendees: 8

Description of virtual DIS format: The Applicant (design team) conducted the virtual DIS using

the video conferencing platform "Webex," connecting all interested attendees. Besides the

design team, in attendance were the Planner from the City of North Vancouver, the developer

and three residents from the neighbourhood in question.

The project proposal, presented in PDF format, included the site plan, context plan,

elevation of proposed duplex and streetscape. After the meeting had concluded, a comment

form was sent to all to collect remarks and suggestions regarding the proposed rezoning

application.

Summary of Key Concerns:

1. The excavation of the basement in the proposed site may be unsafe.

2. The height of the fence and the grade at the front of the neighboring lot, 233 East 22nd

Street, is higher than those of the proposed site. This has resulted in an obstruction in

vision from the neighbouring lot to the walkway towards the east.

3. Following #2, the existing retaining walls on both sides of the property line of 233 East

22nd Street were discussed.

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Summary of proposal to resolve:

1. A low-fence wall was proposed in order to increase visibility on the neighboring lot.

2. The front yard grade of the proposed site will be raised to match the neighbouring lot.

3. As this is only the rezoning application, detail design is of later concern.

Messages from Comment Form:

The following are direct quotes received from the comment form.

1. Overall design looks good and in the context with the surrounding neighbourhood.

2. No objection to the Rezoning

3. Open for communication

4. Upgrade the lot by adding more hard and soft landscape

5. Support the project proposal

6. Use LEC or air source heat pump

7. Use low carbon cement

8. Solar Installation on roof

9. Provide Electric vehicle charging outlets

Conclusion:

All attendees were respectful, participatory, and welcome to criticism throughout the

entire session. Everyone supported the rezoning of the proposed site, but each individual had

varying opinions of the design of supporting structures (e.g., retaining wall, fence, grade,

heating system, low carbon cement).

All recommendations made will be considered during the structural design phase of

the project.

THE CORPORATION OF THE CITY OF NORTH VANCOUVER BYLAW NO. 8956

A Bylaw to amend "Zoning Bylaw, 1995, No. 6700"

The Council of The Corporation of the City of North Vancouver, in open meeting assembled, enacts as follows:

- 1. This Bylaw shall be known and cited for all purposes as "Zoning Bylaw, 1995, No. 6700, Amendment Bylaw, 2023, No. 8956" (Bharati Shrestha / Maple Building Design, 229 East 22nd Street, RT-1).
- 2. Division VI: Zoning Map of Document "A" of "Zoning Bylaw, 1995, No. 6700" is hereby amended by reclassifying the following lands currently having a civic address of 229 East 22nd Street and legally described below as henceforth being transferred, added to and forming part of RT-1 (Two-Unit Residential 1 Zone):

PID: 011-144-939	LOT 32 BLOCK 208 DISTRICT LOT 546 PLAN 5481	
from zone RS-1 (One-	Unit Residential 1 Zone).	
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	READ a second time on the <> day of <>, 2023.	
	READ a third time on the <> day of <>, 2023	
	ADOPTED on the <> day of <>, 2023.	
	MAYOR	

CORPORATE OFFICER

The Corporation of the City of North Vancouver Bylaw, 2023, No. 8956

Document: 2301340-v1